# RESOLUTION TO EXTEND CONTRACT C042013 WITH BRYANT RABBINO, LLP TO PROVIDE BOND SERVICES WORK IN CONNECTION WITH THE ISSUANCE OF SERIAL BONDS

**WHEREAS**, the Hudson River-Black River Regulating District engaged Bryant Rabbino, LLP, pursuant to resolution 13-40-11 to provide certified Bond Counsel Services firms pursuant to the Board's desire to issue serial bonds for the completion of capital projects and the settlement of refunds; and

WHEREAS, the agreement was extended by the parties through August 6, 2016, by letter extensions dated August 4, 2014 and October 25, 2015; and

**WHEREAS**, the contract was extended by amendment dated November 3, 2016, through August 4, 2017; and

**WHEREAS**, the contract was extended by amendment dated November 28, 2017, through August 4, 2018; and

WHEREAS, the contract has expired; and

**WHEREAS,** the Board of the Hudson River-Black River Regulating District desires to have Bryant Rabbino, LLP complete the services required to issue amended and restated bonds; and

**NOW THEREFORE BE IT RESOLVED**, the Board of the Hudson River-Black River Regulating District hereby authorize the extension of contract C042013 through December 31, 2020; and

**BE IT FURTHER RESOLVED,** said contract, which is attached hereto, is subject to review and approval by the New York State Attorney General.

Approved as to form:	
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Robert P. Leslie	

Motion was made by Mr. Rosenthal and seconded by Mr. DeWitt that the Resolution be approved.

Present and Voting:

General Counsel

MEMBER	AYE	<u>NOE</u>	<u>ABSTAIN</u>
Mr. Finkle	_X	March State Confederation Confederations and	
Mr. Hayes	_X		
Mr. DeWitt	_X		
Mr. Rosenthal	X		
Mr. Bird	_X		

#### CORPORATE RESOLUTION CERTIFICATION

I HEREBY CERTIFY that the following is a true and correct copy of resolution 20-08-04 duly adopted at a meeting of the Board of Directors of **The Board of Hudson River** – **Black River Regulating District**, a corporation incorporated under the laws of the State of New York, duly called and held on the 14<sup>th</sup> day of April, 2020, a quorum then being present; that the said resolution has been entered upon the regular minute book of the corporation and is in accordance with the certificate of incorporation and the by-laws and is now in full force and effect:

RESOLVED that John C. Callaghan, Executive Director be and hereby is authorized to sign and submit the agreement of this corporation for the following project:

#### **Bond Counsel Services**

and to include in such proposal the certificate as to non-collusion required by law as the act and deed of such corporation, and for all inaccuracies or misstatements in such certificate this corporation shall be liable under the penalty of perjury; and to enter into the contract if awarded to this corporation;

RESOLVED that the following officer(s) of this corporation is/are authorized on behalf of this corporation to sign the proposal and the contract:

# John C. Callaghan

I FURTHER CERTIFY that the names of the persons holding titles referred to in the foregoing resolution are as follows:

NAME
Mark Finkle
Jeffrey Rosenthal
Kenneth De Witt
Albert Hayes
Richard Bird

TITLE
Chairperson
First Vice Chair
Second Vice Chair
Board Member

**Board Member** 

Secretary:

Date: 5/15/2



Approved as to form:

# RESOLUTION TO SATISFY ANNUAL REVIEW AND APPROVAL OF THE REGULATING DISTRICT'S INVESTMENT POLICY

WHEREAS, Section 2925 of the Public Authority Law requires every public benefit corporation to adopt by resolution comprehensive investment guidelines that detail the corporation's operative policy and instructions to the Board and management regarding the investing, monitoring and reporting of funds of the corporation; and

**WHEREAS**, the Hudson River-Black River Regulating District approved resolution 05-43-10 adopting the Regulating District's revised Investment Policy; and

**WHEREAS**, Section 2925 of the Public Authority Law requires every public benefit corporation to annually review and approve the investment guidelines adopted by the corporation; and

WHEREAS, the Hudson River-Black River Regulating District is a public benefit corporation organized and operated pursuant to the provisions of the Environmental Conservation Law, and therefore the requirements of Section 2925 of the Public Authorities Law apply to the Hudson River-Black River Regulating District; and

**NOW THEREFORE BE IT RESOLVED**, that the Board of the Hudson River-Black River Regulating District approves said Investment Policy, which is attached hereto and made a part hereof.

Robert P. Leslie			
General Counsel			
Motion was made by Mr. Rosenthal and seconded by	y Mr. DeWitt	that the Res	solution be approved.
Present and Voting:			
<u>MEMBER</u>	<u>AYE</u>	<u>NOE</u>	<u>ABSTAIN</u>
Mr. Finkle	_X		Management
Mr. Hayes	X	Water	
Mr. Rosenthal	X		
Mr. De Witt	<u>.</u> X		
Mr. Bird	X	-	

# **Purpose and Statutory Authority**

This policy establishes guidelines for the Regulating District's officers and staff regarding the banking and investment of Regulating District Funds. These guidelines are derived from, and intended to fully comply with, *Public Authorities Law §2925 Investment of Public Authorities* and *Environmental Conservation Law §15-2129 Financing. Investment Guidelines for Public Authorities*, published by New York State Office of the State Comptroller is used as a resource for developing this policy.

#### **Investment Objectives**

This policy is intended to govern and facilitate an investment program that includes four basic ingredients: legality, safety, liquidity, and reasonable return. This policy shall apply to investment of the Regulating District's unrestricted and restricted funds.

Proceeds from indebtedness shall be administered in accordance with §165.00 of the Local Finance Law. "Debt Service Funds" as described and required by §15-2129 of Environmental Conservation Law shall be established and administered in conjunction with debt incurred for applicable capital projects.

All receipts of funds, from any source and for any purpose, shall be immediately deposited into an appropriate demand or time deposit account (checking, savings, or money market) that the Regulating District maintains in an eligible banking institution that is located within the Regulating District's jurisdiction, or into a Short-Term Investment Pool (STIP) account maintained with the Office of the State Comptroller.

Eligible banking institutions are limited to Federal Deposit Insurance Corporation (FDIC) insured commercial banks that insure deposits to the maximum coverage offered by FDIC, and

which collateralize all Regulating District deposits exceeding FDIC insurance with securities approved by the NYS Comptroller at an approved third-party custodian.

OSC's Short Term Investment Pool (STIP) is a centralized investment mechanism governed by State Finance Law Art 6 §98. Art 6 §98-a affords the Regulating District the opportunity to participate in STIP and to receive a proportionate share of the pool's investment earnings.

## Types of Investment Authorized

Reserve Funds and general funds that exceed immediate cash-flow needs may be invested in any of the following securities that comply with OSC guidelines applicable to Public Benefit Corporations:

• Commercial Bank Certificates of Deposit, with the same collateralization requirements that apply to demand and time deposits;

- U.S. Government Bonds or other securities with maturities meeting the District's projected cash-flow needs;
- U.S. Government mutual funds with an investment firm and agent pre-approved by resolution of the Board

Repurchase Agreement transactions may be conducted only upon specific pre-approval by Resolution of the Board.

# **Delegation of Investment Management**

All investment transactions shall be conducted by the Chief Fiscal Officer (CFO) who shall be responsible to the Board for assuring compliance with this policy. The CFO, and the Executive Director in the absence of the CFO, has individual authority to approve and initiate transfer of funds between demand, savings, and time deposit accounts, and the District's STIP account[s] to meet the District's cash-flow needs and investment earnings goals.

Purchase of investment securities, including bank certificates of deposit, and the sale of securities prior to maturity require the signed approval of the CFO and one additional Regulating District official holding one the following positions: Executive Director, Board Chairperson, Treasurer, Assistant Treasurer, Secretary, Assistant Secretary.

# **Internal Control and Procedures**

The safekeeping of all securities, except bank accounts and certificates of deposit, shall be maintained in the custody of an investment firm approved by the Board.

Reports of security transactions shall be furnished to all members of the Board at least semiannually, and to the Executive Director and members of the Business and Finance Committee on request. Reports shall include record of initial investment, transactions costs, custody costs, and current market value.

# **Selection of Investment Firms**

For investments other than STIP and bank deposits, the Board shall pre-authorize a list of firms for each type of investment based on applicable law and upon the qualification of investment bankers, brokers, agents, dealers, and other investment advisors and agents which transact business with the Regulating District. Selection criteria shall cover such factors as quality, accessibility, reliability, experience, capitalization and size that in the judgment of the Board make a firm qualified to transact business with the Regulating District.

#### **Investment Procedures and Contracts**

Where practicable, relationships with investment firms shall be formalized by written contract that documents the Regulating District's financial interest in each investment, the type and amount of collateral or insurance for each investment, custody record keeping and reporting, and establishes a method for verifying collateralization where applicable. The Board may determine by Resolution that a written contract is not practical or that there is not a regular business

practice of written contracts with respect to a specific type investment or transaction; nonetheless, procedures prescribed by this policy will apply to those investments and transactions.

## **Collateralization**

Collateral, where required, shall be limited to "investment grade" obligations (those permissible for direct investment) approved by the NYS Comptroller. The collateral shall be segregated in the Regulating District's name and shall be in the custody of a third-party custodian or other safekeeping account approved by the Board. For demand deposits, time deposits, and certificates of deposit, collateralization is required for amounts exceeding Federal Deposit Insurance Corporation coverage. The market value and the accrued interest of the collateral shall not at any time be of lesser value than the investment and any accrued interest.

# Performance Evaluation and Independent Audit

In compliance with §2925.3(f) of the Public Authorities Law, the Regulating District shall have an annual independent audit of all investments. The annual investment audit shall determine whether:

- the Regulating District complies with its own investment policies; investment assets are adequately safeguarded; adequate accounts and records are maintained which accurately reflect all transactions and report on the disposition of Regulating District investment assets; and a system of adequate internal controls is maintained; and
- the Regulating District has complied with the applicable laws, regulations, and State Comptroller's Investment Guidelines.

A written audit report shall be prepared presenting the results of the annual independent audit of all investments and shall include:

- a description of the scope and objectives of the audit;
  - a statement that the audit was made in accordance with generally accepted government auditing standards;
- a description of any material weaknesses found in the internal controls
  - a description of all non-compliance with the Regulating District's own investment policies and well as applicable laws, regulations and the State Comptroller's Investment Guidelines;
  - a statement of positive assurance of compliance on the items tested and negative assurance on those items not tested; and
- a statement on any other material deficiency or finding identified during the audit

In accordance with Part 201 of Title 2 of the Official Compilation Codes, Rules and Regulations of the State of New York, the audit report shall be filed with 90 days after the close of the Regulating District's fiscal year with the Coordinator of Public Authority Programs, Office of the State Comptroller.

## Reporting

Internal Management Reporting – In compliance with §2925.5 of the Public Authorities Law the Regulating District's Chief Fiscal Officer shall prepare, at periods approved by the Board but not less frequently than semi-annually, reports regarding new investments, the inventory of existing investments, and the selection of investment bankers, brokers, agents, dealers or auditors.

Financial Statements – The Regulating District's annual financial statement, prepared in conformance with generally accepted accounting principles (GAAP) for governments, shall contain all of the note disclosures on deposits with financial institutions and investment required by Governmental Accounting Standards Board (GASB) Statement No. 3, "Deposits with Financial Institutions, Investments (including Repurchase Agreements), and Reverse Repurchases Agreements", dated April 1986, as well as the application of other applicable reporting standards.

Reporting to Oversight Agencies – The Regulating District shall prepare and submit the annual investment report required by Public Authorities Law §2925.6 and .7(a).

# **Regulatory Compliance**

This policy is adopted in compliance with Public Authorities Law §1925.2. This policy shall be reviewed and adopted at least annually, between April 1 and June 30, revised as necessary to reflect changes in laws and regulations, available investment opportunities and market conditions, or as a result of any recommendations from the periodic evaluation of the performance of the investment program, or any audits of the investment program.

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# RESOLUTION TO SATISFY ANNUAL REVIEW AND APPROVAL OF THE REGULATING DISTRICT'S PROCUREMENT POLICY

WHEREAS, Section 2879 of the Public Authority Law requires every public benefit corporation to adopt by resolution comprehensive procurement guidelines that detail the corporation's operative policy and instructions to the Board and management regarding the use, awarding, monitoring and reporting of procurement contracts of the corporation; and

**WHEREAS**, the Hudson River-Black River Regulating District approved resolution 15-38-10 adopting the Regulating District's revised Procurement Policy; and

WHEREAS, Section 2879 of the Public Authority Law requires every public benefit corporation to annually review and approve its Procurement guidelines adopted by the corporation; and

WHEREAS, the Hudson River-Black River Regulating District is a public benefit corporation organized and operated pursuant to the provisions of the Environmental Conservation Law, and therefore the requirements of Section 2879 of the Public Authorities Law apply to the Hudson River-Black River Regulating District; and

WHEREAS, the threshold for the purchase of commodities or services, without a formal competitive process, from Small Business concerns, certified Minority or Women-Owned Business Enterprises, Service Disabled Veteran Owned Business, or commodities or technology that are recycled or remanufactured, as set by State finance Law §163(6) is now an amount not exceeding five hundred thousand dollars (\$500,000),

**NOW THEREFORE BE IT RESOLVED**, that the Board of the Hudson River-Black River Regulating District has reviewed and approves said Procurement Policy, which is attached hereto and made a part hereof.

Approved as to form:

Robert P. Leslie General Counsel

Motion was made by Mr. Rosenthal and seconded by Mr. DeWitt that the Resolution be approved.

Present and Voting:

<u>MEMBER</u>	<u>AYE</u>	<u>NOE</u>	<u>ABSTAIN</u>
Mr. Finkle	_X		
Mr. Hayes	X		
Mr. Rosenthal	X		
Mr. De Witt	X	Market and the second description	
Mr. Bird	X		

# Hudson River – Black River Regulating District Procurement Policy

The following guidelines set forth the policy of the Hudson River – Black River Regulating District (the Regulating District) with respect to the corporation's operative policy and instructions regarding the use, awarding, monitoring, and reporting of procurement contracts. This policy governs all Regulating District procurement transactions and is adopted in accordance with Public Authorities Law Section 2879 and applicable Federal and State laws.

#### I. PURPOSE

It is the policy of the Regulating District to procure goods and services in a manner which assures: (i) compliance with all applicable provisions of law governing procurements by the Regulating District; (ii) the acquisition of quality goods and services which meet the Regulating District's needs; (iii) fairness and open competition; (iv) the wise and prudent use of the resources of the Regulating District; (v) opportunities for certified Minority and Women-Owned, New York State Small Business Enterprises, and Service-Disabled Veteran Owned Businesses in accordance with law; and (vi) the avoidance of favoritism, extravagance, fraud, and corruption.

The Chief Fiscal Officer will serve as the District's Procurement Officer. Accordingly, he or she will establish procedures to affect this policy, and will assure that transactions are adequately supported, recorded, and carried out in accordance with this policy and applicable regulations. The Regulating District's Procurement Officer, in consultation with the Regulating District's General Counsel, will interpret the intent of this policy to ensure compliance with the State law and regulations governing procurements.

Except as otherwise provided, all Regulating District procurement contracts are subject to this policy. A representative, but not exclusive, list of the types of goods purchased, and a description of those areas of responsibility and oversight requiring the use of personal services (and the reasons for the use of such personal services) is set forth in Attachment 1.

#### II. DEFINITION OF TERMS

The following terms shall, for purposes of this policy, have the following meanings unless the context shall clearly indicate otherwise:

- 1. "Act" shall mean Title 21- RIVER REGULATION BY STORAGE RESERVOIRS found at Title 21, Article 15 of the New York State Environmental Conservation Law.
- 2. "Competitive Basis" shall mean the utilization of any of the competitive procurement methods enumerated in Part IV of this Policy.
- 3. "Contract for Professional Services" shall mean any written agreement for services involving the exercise of discretion, knowledge, or expertise that are performed for fee, commission, or other compensation by persons or organizations, not providing such services in their capacities as an Officer or employee of the Regulating District. Professional Services include, but are not limited to, legal, accounting, management consulting, investment banking, financial services, insurance, planning, training, statistical research, public relations,

- architectural, engineering, surveying, or any other services of a consulting, technical or professional nature.
- 4. "Contractor" shall mean any contractor, consultant, or vendor who enters into a Procurement Contract to provide goods, materials, equipment, or services to the Regulating District.
- 5. "Discriminatory Jurisdiction" shall mean any other country, nation, province, state, or political subdivision thereof which employs a preference or price distorting mechanism to the detriment of or otherwise discriminates against a New York State business enterprise in the procurement of goods and services by the same or a non-governmental entity influenced by the same. Such discrimination may include, but is not limited to, any law, regulation, procedure or practice, terms or license, authorization, or funding or bidding rights which requires or encourages any agency or instrumentality of the state or political subdivision thereof or non-governmental entity influenced by the same to discriminate against a New York State business enterprise.
- 6. "Exempt Contracts" shall mean any written agreement, approved by the Board, for goods or services for which a procurement process is impractical and may be awarded on other than a competitive basis. Such exempt contacts may include services provided by legal monopolies, for example utilities.
- 7. "Minority-Owned Business Enterprise" shall have the same meaning ascribed thereto by Article 15-A of the Executive Law, as same may be amended, and shall include any business enterprise, including a sole proprietorship, partnership, or corporation that is:
  - a. At least fifty-one percent owned by United States citizens or permanent resident aliens belonging to one or more of the following minority groups: Blacks, Hispanics, Asians, Pacific Islanders, or Native Americans, or, in the case of a publicly-owned business, at least fifty-one percent of the common stock or other voting interests of which is owned by Blacks, Hispanics, Asians, Pacific Islanders, or Native Americans;
  - b. An enterprise in which the minority ownership is real, substantial, and continuing;
  - c. An enterprise in which the minority ownership has, and exercises, the authority to control independently the day-to-day business decisions;
  - d. An enterprise authorized to do business in New York State, independently owned and operated, and not dominant in its field;
  - e An enterprise owned by an individual or individuals, whose ownership, control and operation are relied upon for certification, with a personal net worth that does not exceed three million five hundred thousand dollars, as adjusted annually on the first of January for inflation according to the consumer price index of the previous year; and;
  - f. An enterprise that is a Small Business.
- 8. "New York State Business Enterprise" shall mean a business enterprise, including a sole proprietorship, partnership, or corporation, which offers for sale or lease or other form of exchange, goods which are substantially manufactured, produced, or assembled in New York State, or services which are substantially performed within New York State. For purposes of construction services, a New York State Business Enterprise shall mean a business enterprise, including a sole proprietorship, partnership, or corporation, which has its principal place of business in New York State.

- 9. "New York Resident" shall mean a natural person who maintains a fixed, permanent, and principal home located within New York State and to which such person, whenever temporarily located elsewhere, always intends to return.
- 10. "Officer" shall mean any person so defined in the By-Laws of the Regulating District.
- 11. "Procurement Contract" shall mean any written agreement to which the Regulating District is a party for the acquisition of goods or services of any kind, including construction and public works.
- 12. "*Procurement Policy*" shall mean the Procurement Policy developed and authorized by the Board of the Hudson River Black River Regulating District.
- 13. "Regulating District" shall mean the Hudson River Black River Regulating District.
- 14. "Senior Staff Manager" shall mean the Executive Director, or Chief Fiscal Officer, or General Counsel, or Chief Engineer, or Compliance Officer, or Administrator.
- 15. "Service-Disabled Veteran-Owned Business" shall have the same meaning ascribed thereto by Article i 7-B of the Executive Law, as same may be amended, and shall include any business enterprise, including a sole proprietorship, partnership, limited liability company or corporation that is:
  - a. At least fifty-one percent owned by one or more service-disabled veterans;
  - b. An enterprise in which such service-disabled ownership is real, substantial, and continuing;
  - c. An enterprise in which such service-disabled veteran ownership has and exercises the authority to control independently the day-to-day business decisions of the enterprise;
  - d. An enterprise authorized to do business in this state and is independently-owned and operated;
  - e. An enterprise that is a small business which has a significant business presence in the state, not dominant in its field and employs, based on its industry, a certain number of employees as determined by the director, but not to exceed three hundred, taking into consideration factors which include, but are not limited to, federal small business administration standards pursuant to 13 CFR part 121 and any amendments thereto; and
  - f. Certified by the New York State Office of General Services as a Service-Disabled Veteran-Owned Business.
- 16. "Small Business" shall have the same meaning ascribed thereto by Article 15-A of the Executive Law, as same may be amended, and shall include a business which has a significant business presence in the State of New York, is independently owned and operated, not dominant in its field and employs, based on its industry, a certain number of persons as determined by the Director of the Division of Minority and Women's Business Development, but not to exceed three hundred, taking into consideration factors which include, but are not limited to, federal small business administration standards pursuant to 13 CFR part 121 and any amendments thereto.

- 17. "Women-Owned Business Enterprise" shall have the same meaning ascribed thereto by Article 15-A of the Executive Law as same may be amended, and shall include any business enterprise, including a sole proprietorship, partnership, or corporation that is:
  - a. At least fifty-one percent owned by one or more United States citizens or permanent resident aliens who are women, or, in the case of a publicly-owned business, at least fifty-one percent of the common stock or other voting interests of which is owned by United States citizens or permanent resident aliens who are women;
  - b. An enterprise in which the women ownership is real, substantial, and continuing;
  - c. An enterprise in which the women ownership has, and exercises, the authority to control independently day-to-day business decisions;
  - d. An enterprise authorized to do business in New York State, independently owned and operated, and not dominant in its field;
  - e. An enterprise owned by an individual or individuals, whose ownership, control and operation are relied upon for certification, with a personal net worth that does not exceed three million five hundred thousand dollars, as adjusted annually on the first of January for inflation according to the consumer price index of the previous year; and;
  - f. An enterprise that is a Small Business.

#### III. GENERAL REQUIREMENTS – NEEDS ASSESSMENT

Needs assessments resulting in procurements over \$250.00, other than those subject to a "formal solicitation process" as prescribed by the NYS Procurement Guidelines, require the completion of a Regulating District "Expenditure Request". Needs assessments shall consider the following:

- 1. Successful completion of the Regulating District's mission;
- 2. Monetary threshold as specified in Section VI; and
- 3. Competitive Procurement Methods as specified in Section IV and Non-Competitive Procurement Methods as specified in Section V.

The following purchases are not subject to a needs assessment:

- 1. Utilities
- 2. Fuel;
- 3. Network Support; and
- 4. Gas Card charges.

Contracts involving services to be rendered over a period in excess of one year shall require approval of the Board by Resolution and an annual review of the contract(s) by the Board.

All procurement solicitations shall make explicit that any contract shall include and comply with "Appendix A – Standard Clauses for NYS Contracts".

#### IV. COMPETITIVE PROCUREMENT METHODS

The Regulating District shall procure all goods and services on a Competitive Basis except as otherwise provided in this Policy. The competitive methods used to make procurements shall include:

- 1. Centralized Contracts. The Regulating District may obtain services, goods, or materials through contracts or other arrangements instituted by the New York State Office of General Services or the United States General Services Administration. In addition, the Regulating District may obtain services, goods, or materials through contracts or other arrangements instituted by local governments provided that the procurement complies with applicable procurement laws, regulations, and guidelines for the use of such contracts.
- 2. Comparative Pricing. The Regulating District may solicit and compile quotes from qualified potential contractors and conduct a comparative analysis of the cost of each good, material, or service required. In considering an award on the basis of best value, the Regulating District shall in accordance with 5 NYCRR §142.3(b) determine in writing whether it is practicable, feasible, and appropriate to evaluate the diversity practices of potential contractors.
- 3. *Invitations for Bids*. The Regulating District may advertise/solicit/invite sealed price bids for specified services (other than Professional Services), goods, and/or materials to be awarded to the lowest responsible bidder after the submission of a responsive bid.
  - a. For every contract awarded pursuant to sealed competitive bids, the Regulating District shall follow the procedures prescribed by the *New York State Procurement Guidelines in Section IV. Specific Guidance: Invitation for Bids*.
  - b. The Regulating District shall also document:
    - i. To the extent required by law, there be separate specifications for major categories for work;
    - ii. All advertisements for sealed bids be published in the manner required by law and in such other publications as are appropriate to ensure reasonable competition;
    - iii. The rationale for awarding the contract to other than the apparent low bidder be documented and retained in the procurement file; and
    - iv. Determine in accordance with 5 NYCRR §142.3(b), in writing, whether it is practicable, feasible, and appropriate to evaluate the diversity practices of potential contractors.
- 4. Request for Proposals. The Regulating District may solicit specific proposals for services and materials to determine the proposer's understanding of identified financial, organizational, logistical, and technical requirements. Request for Proposals may also be used when there are problems detailing elements of performance including techniques, procedures, and prices. The Regulating District will evaluate the bidder's qualifications and characteristics of the proposal including quality and cost before making a formal award.
  - a. For every contract awarded pursuant to a request for proposal process, the Regulating District shall follow the procedures prescribed by the *New York State Procurement Guidelines in Section V. Specific Guidance: Request for Proposals*. The Regulating District shall also:

- i. Determine and document whether the contractor has the ability to perform all work required in a professional and timely manner; and
- ii. Determine and document, in accordance with 5 NYCRR §142.3(b), in writing, whether it is practicable, feasible and appropriate to evaluate the diversity practices of potential contractors.
- 5. Request for Qualifications. The Regulating District shall solicit all contracts for Architectural, Engineering and Surveying (AES) services pursuant to State Finance Law Section 136a.
  - a. Under the provisions of State Finance Law Section 136a, consultant contracts for AES services under \$25,000 are not required to be awarded to the most qualified firm. However, due to the nature of these agreements, oftentimes there are amendments to these contracts made based on unforeseeable circumstances, causing the contract value to exceed \$25,000. Consequently, it is recommended that all contracts for AES services be awarded to the most qualified consultant unless the Regulating District is absolutely certain that the amount of the contract will never exceed \$25,000.
- 6. Other Competitive Method. The Regulating District may employ any other competitive procurement method that is consistent with the purposes of this Policy. Prior to use of any such method, the Regulating District shall maintain written procedures to, among other things:
  - a. Identify the category of procurement to which the procedure relates;
  - b. Ensure reasonable competition given the cost and type of procurement;
  - c. Require written documentation of the rationale for awarding the procurement; and
  - d. Determine in accordance with 5 NYCRR §142.3(b), in writing, whether it is practicable, feasible, and appropriate to evaluate the diversity practices of potential contractors.

After a determination has been made to assess the diversity practices of prime contractors submitting bids or proposals, the Regulating District shall require the submission of diversity practices information as part of a contractor's bid or proposal and establish a quantitative factor for scoring diversity practices. The diversity practices information submitted should include those items listed at 5 NYCRR §142.3(e).

#### V. NON-COMPETITIVE PROCUREMENT METHODS

The Regulating District shall not be required to use the competitive procurement methods outlined above in the following instances:

1. Emergency Purchase. In the case of an emergency arising out of an accident or other unforeseen occurrence or condition whereby circumstances affecting property or other interests of the Regulating District, or the life, health, or safety of persons require immediate action, the Executive Director or his or her designee may authorize the procurement on other than a competitive basis. For each such procurement, the Procurement Officer shall prepare a written record setting forth the basis for concluding that there was an emergency and the methods used to identify the selected contractor. At the Executive Director's discretion, the Regulating District may require the contractor to submit a utilization plan (See 5 NYCRR)

142.4) and comply with the post award requirements outlined at PART VII, item 11 herein.

- 2. Discretionary Purchases SB/MWBE/SDVOB. In accordance with New York State Procurement Guidelines, the Executive Director, or designee, of the Regulating District Board may authorize the purchase of commodities or services from Small Business concerns, certified Minority or Women-Owned Business Enterprises, Service Disabled Veteran Owned Business, or commodities or technology that are recycled or remanufactured, in an amount not exceeding five hundred thousand dollars (\$500,000) without a formal competitive process.
- 3. Discretionary Purchases Small Purchases. The Regulating District may purchase commodities or services costing less than fifteen thousand dollars (\$15,000), in the aggregate during the fiscal year, without requiring competitive quotations.
- 4. Preferred Sources. The Regulating District may obtain goods or materials from any provider which has been afforded Preferred Source status in accordance with Section 162 of the State Finance Law. Such providers include: the New York State Department of Correctional Services Division of Industries/Corcraft; Industries of the Blind of New York State; New York State Industries for the Disabled; and New York State Office of Mental Health, all of which are, by law, exempt from competitive bidding or similar requirements.
- 5. Single Source: The Executive Director and his or her designee may authorize award of a procurement contract for commodities or services to one offerer over another pursuant to State Finance Law §163(h). For each such procurement, the Procurement Officer shall prepare a written record setting forth the circumstances leading to the selection of the vendor; the alternatives considered; the rationale for selecting the specific vendor; and the basis upon which the Regulating District determined the cost was reasonable.
- 6. Sole Source. The Executive Director and his or her designee may authorize award of a procurement contract for commodities or services where only one offerer is capable of supplying the required commodities or services in accordance with State Finance Law §163(g). For each such procurement, the Procurement Officer shall prepare a written record setting forth the material and substantial reasons supporting such a sole source determination.
- 7. *Exempt Contracts*. The Board may authorize the solicitation and award of procurement contracts for goods or services for which a competitive procurement process is impractical. Such exempt contacts may include; services provided by legal monopolies, for example utilities.

All procurements made pursuant to this Section shall be done in accordance with law and in furtherance of the purposes enumerated in this Policy. The Regulating District shall seek competition to the maximum extent possible even for procurements made under the non-competitive methods authorized by this Policy.

## VI. MONETARY THRESHOLD FOR PROCUREMENT APPROVAL

\$250 or less. Procurements of \$250 or less are informal and are subject to approval

by the Senior Staff Manager of the applicable department.

Over \$250 - \$2,500. Non-emergency purchases over \$250 and up to \$2,500 are subject to

approval by the Procurement Officer. The Procurement Officer shall assure that the procurement need is adequately documented and that

budgetary guidelines are met.

Over \$2,500. Non-emergency purchases over \$2,500 require pre-approval by the

Executive Director.

Over \$5,000. Non-emergency purchases of goods and services over \$5,000 not

specifically identified in the Regulating District's approved budget, and non-emergency purchases of goods and services for which a budget transfer of \$5,000 or greater is required, are subject to preapproval by Resolution adopted by the Regulating District Board.

**NYS Procurement Council Guidelines** apply to procurements which exceed \$50,000. Procurements of \$50,000 and less are considered "discretionary" and are subject to these policies.

# VII. PROMOTION OF MINORITY AND WOMEN-OWNED BUSINESS ENTERPRISES

It is the goal of the District to (a) promote and assist participation by Certified Minority and Women-Owned Business Enterprises in competition for Procurement Contracts and to (b) award a fair share of Procurement Contracts to Certified Minority and Women-Owned Business Enterprises. It is also the Regulating District's goal to award contracts to those contractors who have evidenced compliance with the laws of the State of New York prohibiting discrimination in employment. The Regulating District recognizes that this goal may be achieved by awarding Procurement Contracts to those firms who have demonstrated that they do not discriminate in employment. Furthermore, if a Contractor utilizes a subcontractor(s) in the performance of any Procurement Contract, said Procurement Contract, where required pursuant to Article 15-A of the Executive Law, shall require the Contractor to act affirmatively to secure participation by Certified Minority and Women-Owned Business Enterprises in such subcontract and to report the nature and extent of such efforts to the Regulating District. All Procurement Contracts, where required, shall be in compliance with Article 15-A of the Executive Law, as same may be amended.

In furtherance of the above, and to promote the use of Certified Minority and Women-Owned Enterprises in Procurement Contracts, the Regulating District shall:

1. Designate appropriate Senior Staff Manager to oversee the Regulating District's programs established to promote and assist: (i) participation by certified Minority or Women-owned Business Enterprises in the Regulating District's procurement opportunities and facilitation of the award of procurement contracts to such enterprises; (ii) the utilization of certified Minority and Women-Owned Business Enterprises as subcontractors and suppliers by entities having procurement contracts with the Regulating District; and (iii) the utilization of partnerships, joint ventures, or other similar arrangements between certified Minority and

Women-Owned Business Enterprises and other entities having procurement contracts with the Regulating District. Such staff shall be familiar with the procurement of the types of construction, financial, legal, or professional services utilized by the Regulating District either directly or through their designees participation in the procurement process, and shall identify those areas or types of contracts for which minority or woman-owned business enterprises may best bid so as to promote or assist participation by such enterprises and facilitate a fair share of the awarding of contract to such enterprises.

2. Establish appropriate goals for participation of minority and women-owned business enterprises on all state contracts. An overall MWBE goal and separate goals for MBE and WBE shall be established where practicable, feasible, and appropriate for the utilization of contractors, subcontractors, and suppliers.

In determining appropriate goals for a particular contract, the Regulating District shall give consideration to the following factors:

- a. The contract and subcontract scope(s) of work;
- b. The potential subcontract opportunities available in the prime contract;
- c. The relevant available data contained within the disparity study with respect to the scope of the contract and potential subcontracting opportunities;
- d. The number and types of certified minority and women-owned business enterprise found in the directory of certified minority and women-owned businesses available to perform state contract work;
- e. The geographic location of the contract performance;
- f. The extent to which geography is material to the performance of the contract;
- g. The ability of certified minority and women-owned enterprises located outside of the geographic location of contract performance, notwithstanding the regional location of the certified enterprise, to perform on the state contract;
- h. The total dollar value of the work required by the state contract in relation to the dollar value of the subcontracting opportunities;
- i. The relationship of the monetary size and term of the state contract to the monetary size and term of the project for which the state contract is awarded; and
- j. The Regulating District's annual agency-specific MWBE goal.
- 3. Maintain a list of qualified certified minority and women-owned business enterprises including professional firms that have expressed an interest in doing business with the Regulating District and ensure that such lists are updated regularly. The Regulating District will supply said list to each contractor in the bid packet.
- 4. Consider severing/unbundling contracts and/or construction projects to facilitate bidding by, and awarding of contracts to minority and women-owned business enterprises.
- 5. Consult any list maintained by any state agency or department known to the Regulating District, including the Department of Economic Development, which identifies Minority and Women-Owned Business Enterprises by area of expertise and shall contact appropriate Certified Minority and Women-Owned Business Enterprises listed therein to solicit their offers.
- 6. Solicit offers from Minority and Women-Owned Business Enterprises known to have experience in the area of the goods or service to be provided on Procurement Contracts in accordance with Article 15-A of the Executive Law, as same may be amended.

- 7. Provide an electronic link to the list of certified minority-owned and women-owned business enterprises maintained by the commissioner of economic development within all bid documents supplied to potential bidders.
- 8. Provide notice of any procurement to appropriate professional organizations that serve Minority and Women-Owned Business Enterprises so that members of these organizations are apprised of potential opportunities to contract with the Regulating District.
- 9. Notify contractors in bid documents, requests for proposals, contract announcements, advertisements, or in other written form of the three goals listed above.
- 10. Conduct procurements in a manner that sets forth the degree of minority and women-owned business enterprise participation expected of the contractor and any subcontractor to enable the Regulating District to achieve the maximum feasible portion of the goals established pursuant to Part VII subsection 2 above and that eliminates barriers to participation by Minority and Women-Owned Business Enterprises on Procurement Contracts.
- 11. Verify that minority and women-owned business enterprises listed in a successful bid are actually participating to the extent listed in the project for which the bid was submitted by:
  - a. Requiring a contractor to submit a utilization plan after bid documents are opened, but prior to award of the contract for any request for bids, proposals, or qualifications, or for negotiated contracts;
  - b. Posting the utilization plan (and any waivers of compliance issued pursuant to Part VII, Item 12 below) as well as the information required at 5 NYCRR 142.5(a) on the Regulating District's website upon award of the contract;
  - c. After commencement of contract work, posting any waivers of compliance or modification to the utilization plan issued by the Regulating District on the Regulating District's website within ten (10) days of making such a decision;
  - d. Notifying the contractor in writing within ten (10) days of utilization plan submission of any deficiencies contained in the contractor's utilization plan;
  - e. Requiring the remedy of any deficiencies in the contractor's utilization plan within a period specified by the Regulating District's Executive Director;
  - f. Requiring the contractor to submit periodic compliance reports relating to the operation and implementation of the contractor's utilization plan;
  - g. Including within all bid documents supplied to potential bidders that contractors may file a complaint with the director of the Division of Minority and Women's Business Development in the NYS Department of Economic Development in the event that the Regulating District has failed or refused to issue a waiver of the minority and womenowned business enterprise participation requirements or has denied such request for a waiver; and
  - h. Including within all bid documents supplied to potential bidders that contractors may file a complaint with the director of the Division of Minority and Women's Business Development in the NYS Department of Economic Development in the event that a contractor is failing or has failed to comply with the minority and women-owned business enterprise participation requirements set forth in the contract where no waiver has been granted.
- 12. Where it appears that a contractor cannot, after a good faith effort, comply with the minority and women-owned business enterprise participation requirements set forth in a particular

state contract, a contractor may file a written application with the Regulating District requesting a partial or total waiver of such requirements setting forth the reasons for such contractor's inability to meet any or all of the participation requirements together with an explanation of the efforts undertaken by the contractor to obtain the required minority and women-owned business enterprise participation. In implementing the provisions of this section, the Regulating District shall consider:

- a. The number and types of minority and women-owned business enterprises located in the region in which the state contract is to be performed;
- b. The most recent disparity study pursuant to Article 15-A of the Executive Law;
- c. The total dollar value of the state contract;
- d. The scope of work to be performed; and
- e. The project size and term.

If, based on such considerations, the Regulating District Board determines there is not a reasonable availability of contractors on the list of certified business to furnish services for the project, it shall issue a waiver of compliance to the contractor. In making such determination, the Regulating District Board shall first consider the availability of other business enterprises located in the region and shall thereafter consider the financial ability of minority and women-owned businesses located outside the region in which the contract is to be performed to perform the state contract.

# VIII. PROMOTION OF NEW YORK STATE BUSINESS ENTERPRISES AND RESIDENTS

It is the Regulating District's goal to promote the participation of New York State Business Enterprises and New York State Residents in Procurement Contracts. The Regulating District shall:

- 1. Collect and consult the specifications of New York State Business Enterprises in developing specifications for any Procurement Contract for the purchase of goods where possible, practicable, feasible, and consistent with open bidding.
- 2. Include in all bid documents provided to potential bidders a statement that information concerning the availability of New York State subcontractors and suppliers is available from the New York State Department of Economic Development; and that it is the policy of New York State to encourage the use of New York State subcontractors and suppliers.

## IX. PROMOTION OF SERVICE DISABLED VETERAN OWNED BUSINESS

Promotion of Service-Disabled Veteran-Owned Business Enterprises. It is the goal of the Authority to (a) promote and assist participation by Certified Service-Disabled Veteran-Owned Business Enterprises in competition for Procurement Contracts and to (b) award a fair share of Procurement Contracts to Certified Service-Disabled Veteran-Owned Business Enterprises. All Procurement Contracts, where required, shall be in compliance with Article 17-B of the Executive Law, as same may be amended.

In furtherance of the above, and to promote the use of Certified Service-Disabled Veteran-Owned Business Enterprises in Procurement Contracts, the Authority shall:

1. Establish appropriate goals for participation with Service-Disabled Veteran-Owned Business

Enterprises as subcontractors and suppliers by entities having Procurement Contracts with the Authority in accordance with Article 17- B of the Executive Law, as same may be amended.

- 2. Solicit offers from Service-Disabled Veteran-Owned Business Enterprises known to have experience in the area of goods or service to be provided on Procurement Contracts in accordance with Article 17-B of the Executive Law, as same may be amended.
- 3. Provide notice of any procurement to appropriate professional organizations that serve Service-Disabled Veteran-Owned Business Enterprises so that members of these organizations are apprised of potential opportunities to contract with the Authority.
- 4. Consult any list maintained by any State agency or department known to the Authority, including the Office of General Services, which identifies Service- Disabled Veteran-Owned Business Enterprises by area of expertise and shall contact appropriate Certified Service-Disabled Veteran-Owned Business Enterprises listed therein to solicit their offers.
- 5. Designate appropriate staff to oversee the Authority's programs established to promote and assist: (1) participation by Service-Disabled Veteran-Owned Business Enterprises in the Authority's procurement opportunities and facilitation of the award of procurement contracts to such enterprises; (2) the utilization of certified Service-Disabled Veteran-Owned Business Enterprises as subcontractors and suppliers by entities having procurement contracts with the Authority; and (3) the utilization of partnerships, joint ventures or other similar arrangements between certified Service-Disabled Veteran-Owned Business Enterprises and other entities having procurement contracts with the Authority. Such staff shall be familiar with the procurement of the types of construction, financial, legal or professional services utilized by the Authority either directly or through their designees participation in the procurement process.
- 6. Establish requirements to conduct procurements in a manner that will enable the Authority to achieve the maximum feasible portion of the goals established pursuant to subsection Ai above.

#### X. FOREIGN BUSINESS

In compliance with the Omnibus Procurement Act of 1992, as amended (the "Omnibus Procurement Act"), the Regulating District shall collect and consult the specifications of New York State manufacturers in developing specifications for any Procurement Contract for the purchase of goods, where possible, practicable, feasible, and consistent with open bidding requirements. Also in compliance with the Omnibus Procurement Act, the Regulating District recognizes and observes by its policies and practices, the requirements set forth therein with respect to the restrictions in bidding and contracting with foreign business enterprises with principal places of business in discriminatory jurisdictions.

The Regulating District shall notify the Department of Economic Development of procurement contracts awarded for the purchase of goods from an out-of-state/foreign business enterprise, as defined in the Omnibus Procurement Act, in the amount of \$1 million or more. Such notice shall be sent at least 15 days prior to the award of the contract.

The Regulating District shall, in cooperation with the Department of Economic Development, notify New York State business enterprises of opportunities to participate as subcontractors and suppliers on procurement contracts awarded for the purchase of goods or services equal to or greater than one million dollars.

The Regulating District shall include a statement within all bid documents supplied to potential bidders for contracts for the purchase of goods or services providing that information concerning the availability of New York State subcontractors and suppliers is available from the New York State Department of Economic Development.

The Regulating District shall include within all bid documents supplied to potential bidders for contracts for the purchase of goods or services equal to or greater than one million dollars that, once awarded such contract, contractors shall document their efforts to encourage participation of New York State business enterprises as suppliers and subcontractors by showing that:

- 1. Bids are solicited in a timely and adequate manner from New York State Business enterprises including certified minority and women-owned businesses;
- 2. The New York State Department of Economic Development was contacted to obtain listings of New York State Business enterprises;
- 3. Notices were placed for subcontractors and suppliers in newspapers, journals, and other trade publications distributed in New York State;
- 4. The Regulating District participated in bidder outreach conferences; or
- 5. A statement was provided detailing the methodology and reasoning behind a determination that New York State business enterprises are not available to participate on the contract as subcontractors or suppliers or a statement that the contractor does not intend to use subcontractors on the contract.

The Regulating District shall not enter into a contract with a foreign business enterprise which has its principal place of business located in a discriminatory jurisdiction contained on a list prepared by the director of the Commissioner of Economic Development unless the Regulating District's Executive Director determines in writing that it in the best interests of the State and the Regulating District to do so. The Executive Director shall deliver each such waiver to the commissioner of economic development.

#### XI. REVIEW AND REPORTING REQUIREMENTS

This Procurement Policy shall be reviewed by the Executive Director and the Procurement Officer at least annually, and shall be submitted to the Regulating District's Senior Staff Manager's for suggestions as to applicability, adequacy, and practicality. The Procurement Policy, with any changes recommended by the Executive Director and/or the Procurement Officer, shall be submitted to the Board between April 1st and September 15th of each year for approval by Resolution. The adopted Procurement Policy shall be filed with the Office of the State Comptroller and other regulatory offices by September 30th of each year as required by Article 9 of Public Authorities Law.

#### XII. REPORT ON PROCUREMENT CONTRACTS

Within ninety (90) days after the end of its fiscal year, the Regulating District shall prepare a report on Procurement Contracts. Such a report may be a part of any other annual report that the Regulating District is required to make, such as the Public Authorities Reporting Information System (PARIS) report. The report is to be submitted to the division of budget with copies to: the Office of the State Comptroller; the Department of Economic Development; the Senate Finance Committee; and the Assembly Ways and Means Committee. The report shall include:

- 1. A copy of the Procurement Policy and an explanation of any amendments made to that policy during the reporting period;
- 2. A listing of all contracts entered into during the reporting period;
- 3. A list of all contracts entered into with New York State business enterprises, and the subject matter and value thereof;
- 4. A list of all contracts entered into with foreign business enterprises, and the subject matter and value thereof;
- 5. A list of all contracts entered into with certified minority and women-owned enterprises, and the subject matter and value thereof;
- 6. The selection process used to select the contractors listed in items 3, 4, & 5;
- 7. All referrals made and all penalties imposed pursuant to section three hundred sixteen of the Executive Law;
- 8. A list of all procurement contracts which were exempt from the publication requirements of Article 4-C of the Economic Development Law (Procurements Opportunities Newsletter), including the basis for any such exemption;
- 9. The status of existing procurement contracts; and
- 10. Any other reports required by law.

Copies of the annual report on Procurement Contracts shall also be available to the public on the Regulating District's website or upon reasonable request at the Regulating District's main office; 350 Northern Boulevard, Albany, New York 12204.

Pursuant to Public Authorities Law §2879(8)(a) and 2 NYCRR 206.3, no later than 30 days before the end of its fiscal year, the Regulating District must submit another annual report on procurements to the Office of the State Comptroller. The report will include a description of every eligible contract and eligible contract amendment which the Regulating District reasonably anticipates awarding in the following fiscal year. This requirement relates specifically to Regulating District contracts in excess of one million dollars awarded to a single source, a sole source, or pursuant to any other method of procurement that is not competitive or to contracts which are to be paid in whole or part from monies appropriated by the State of New York.

In addition, the Regulating District shall provide written notice to the Office of the State Comptroller of any eligible contract or contract amendment not previously reported within 30 days of the Board determining the need for such contract or amendment. Such notice must be given at least ten (10) days prior to the release of a solicitation for a competitive procurement or contract execution for a non-competitive procurement.

#### XIII. SALES TAX EXEMPTION

As a New York State Public Authority, the Regulating District is exempt from sales taxes on all purchases. Regulating District employees shall make a conscientious effort to avoid the payment of sales taxes, including casual purchases from infrequent vendors to whom Sales Tax Exemption forms will be furnished at the time of the transaction, when possible.

#### XIV. VENDOR RELATIONS

Vendors shall be held responsible to fulfill their obligations fully and in a timely manner. It shall be the Regulating District's policy to maintain fair and honest dealing with all vendors, including the avoidance of unreasonable demands and claims.

#### XV. STANDARDIZATION

Where the Regulating District has determined that it is in its best interests to standardize on a particular make, manufacturer, model, or licensed product for the efficient operation of its business, the Board may resolve to standardize on the specified make, manufacturer, model, or licensed product for purchase. In that event any competitive procurement will identify in the bid or proposal's specifications the standardized items that must be provided by the vendor, or source.

#### XVI. BIDDER DEBRIEFING

In the event that an unsuccessful bidder or proposer requests the Regulating District to review the award of a Contract, the Regulating District shall afford the unsuccessful bidder or proposer the opportunity to review its bid or proposal with the Regulating District and provide the unsuccessful bidder or proposer with the basis for decision and award of the Procurement Contract. In the process of reviewing the bid or proposal of an unsuccessful bidder or proposer the Regulating District shall treat each bidder or proposer in a fair and equitable manner.

# XVII. APPROVAL AND ANNUAL REVIEW OF CERTAIN CONTRACTS

The Regulating District may enter into procurement contracts for professional services for periods of longer than one year in accordance with this policy provided such contracts are presented to the Regulating District Board for approval and reviewed annually as part of the approval of the Annual Report on Procurement Contracts. Such procurement contracts may be terminated by the Regulating District Board in conjunction with such review.

#### XVIII. BUDGET

The Regulating District Board of Directors shall approve budgets on a tri-annual basis. The Regulating District shall not enter into a procurement contract where budgeted funds are not available.

# XIX. LIMITATION ON CONTRACTS WITH FORMER OFFICERS AND EMPLOYEES

The Regulating District shall not enter into a procurement contract with a former Regulating District officer or employee or any entity in which such officer or employee has an interest (including a position of employment with such entity) unless there has been compliance with the applicable provisions of the Public Officers Law.

#### XX. APPROVAL OF INVOICES

Every purchase transaction must be billed on the vendor's own printed form or on the State Voucher form for that purpose. The Senior Staff Manager that initiated the transaction shall deny or approve invoices and sign the certifications required by the Regulating District's Chief Fiscal Officer and/or OSC. The Senior Staff Manager's approval of invoices for payment shall constitute the Senior Staff Manager's certification that the terms of the transaction have been fulfilled. The Senior Staff Manager shall ensure that products and/or services have been provided in accordance with the Regulating District's purchase authorizations (written or verbal) before approving invoices for payment.

The Chief Fiscal Officer shall establish procedures to assure that purchases and payments are properly documented and executed.

#### XXI. PROMPT PAYMENT

The Regulating District shall make every effort to pay all invoices for products and services in accordance with the agreed upon terms of the transaction. In accordance with Public Authorities Law Section 2880(11)(b), invoices for approved construction and rehabilitation contracts, purchase contracts, service contracts, and consulting contracts shall be made within 30 days after submission of voucher. All valid invoices shall be processed, approved, and paid in timely manner to avoid incurring late charges, service charges, or interest.

# XXII. ABUSE OF REGULATING DISTRICT PURCHASING POWER IS STRICTLY PROHIBITED

Use of the Regulating District's purchasing power for personal benefit is strictly prohibited. Employees must not use the Regulating District's purchasing power to secure advantages with respect to price, service, credit, or sales tax exemption or to secure any other advantage to which he or she is not otherwise entitled.

#### XXIII. TRADE CREDIT

Designated Regulating District personnel shall purchase goods, services, and materials with trade credit whenever possible. Trade credit is defined as credit issued by an individual vendor who

does not require payment at the time of purchase, but provides a receipt at the time of the transaction and then delivers a statement directly to the applicable Regulating District office seeking payment.

#### XXIV. CREDIT CARDS

Applications for credit will be initiated only by the Executive Director or the Chief Fiscal Officer upon request by a member of management. Credit card use is authorized in the following instances:

- 1. Regulating District owned/leased vehicle operating expenses (fuel and related service expenses) Upon authorization by the Executive Director, credit cards may be obtained from fuel-brand companies. These cards are to be used only for fuel and other routine expenses associated with the operation of Regulating District owned/leased vehicles.
- 2. The Executive Director and his or her designees, including members of the exempt/management staff, are authorized to use general purpose credit cards (Visa, MasterCard, Novus, American Express) for meeting and travel related expenses such as lodging and meals. When there is no practical alternative, the card may also be used for business purchases, as budgeted and not exceeding \$1,000 which cannot be accomplished via trade credit or petty cash.
- 3. The Executive Director and his or her designees may obtain vendor specific credit cards to facilitate purchases from local vendors which issue cards to identifying purchasers and record trade-credit transactions. This is a common practice among national and regional vendors such as: Lowes, Home Depot, Staples, and many others. Senior Staff Managers will be responsible for the possession and use of the cards.

Employees who utilize credit cards must submit credit card receipts to the Regulating District's accounting office for comparison to the applicable credit card statement.

#### XXV. PETTY CASH

The Regulating District is authorized to use two forms of Petty Cash payment:

- 1. Each regional or remote office location may possess a petty cash fund adequate for its routine needs, not to exceed \$250. The petty cash fund is to be used for authorized small immediateneed purchases which cannot be accomplished via trade credit. The Chief Fiscal Officer will approve the location and amount of petty cash funds. Employees who utilize petty cash must submit a receipt for the amount disbursed. The Senior Staff Manager in charge of each Regulating District office with a petty cash fund must reconcile the disbursements and receipts from that fund at least monthly.
- 2. Individual payments of less than \$250 to vendors for authorized purchases may be made from a Petty Cash checking account in accordance with Office of the State Comptroller guidelines and procedures established by the Regulating District's Chief Fiscal Officer.

#### XXVI. DISBURSEMENT REVIEW AND APPROVAL

Regulating District disbursements are processed from two (2) separate disbursement funds utilizing different check stock:

# 1. Petty Cash Fund

- a. For purchases under \$250.
- b. Single approval of the Executive Director, Treasurer (Chief Fiscal Officer), or Assistant Treasurer (in the absence of the Executive Director and Treasurer) is required.

#### 2. General Fund

- a. For any purchase or expenditure.
- b. Dual signatures from District Management are required. The Executive Director signs as approver and the Treasurer (Chief Fiscal Officer), or Assistant Treasurer in the absence of the Treasurer, signs as reviewer.
- c. A Countersignature from the Office of the State Comptroller is required pursuant to ECL 15-2129(8).

# 3. Delegation of Authority

a. The Executive Director or Chair of the Finance Committee may delegate General Fund approval authority to the Treasurer (Chief Fiscal Officer). Delegation must be made in writing and/or via email. Delegation communication must specify the items to be approved. Delegation shall also specify that the Assistant Treasurer is authorized to sign as reviewer.

#### XXVII. CONTRACT REVIEW BY THE OFFICE OF THE STATE COMPTROLLER

The Regulating District shall:

- 1. In voluntary compliance with State Finance Law §112(2) & (3), submit to the Comptroller any contract in excess of fifty thousand dollars awarded to a single source, a sole source, or pursuant to any other method of procurement that is not competitive. Such submission shall not be required for those contracts listed at PAL §2879-a(3) to include: emergencies or repair to critical infrastructure; energy purchases from a recognized market on standard terms; energy, fuel, or financial product contracts with terms less than five years; and certain energy or power costs utilized for economic development.
- 2. Within 60 days of execution, file with the Comptroller:
  - a. A copy of any eligible contract for which the Comptroller has not provided notice pursuant to 2 NYCRR §206.4(a);
  - b. A copy of any eligible contract amendment for which the Comptroller has not provided notice pursuant to 2 NYCRR §206.4(a);
  - c. A copy of any exempt contract;
  - d. A copy of exempt contract amendment; and
  - e. An explanation:
    - i. why such contract or contract amendment is exempt from Comptroller approval;
    - ii. concerning the nature of the emergency giving rise to the procurement,

#### **ATTACHMENT 1**

Types of Goods Purchased.

**Type of Personal Service** 

The following is an illustrative (but not exclusive) list of types of goods purchased by the Regulating District in the past and which may be purchased in the future:

Office supplies, letterhead, business cards
Computers: equipment, accessories, supplies
Telephones and accessories
Photocopiers and accessories
Publications - Engineering, Legal, Finance, Government and Professional Directories
Mail-related supplies - Overnight delivery service supplies
Personal Services.

**Description of Service** 

Type of reasonar service	Description of Service	100000101 000
a. Legal	Legal services to the Regulating District in the areas of bond and note financings, real estate matters, litigation, and other matters deemed necessary by the Regulating District Board.	Augment in- house staff; provide expertise in specialized areas (e.g., Energy law, litigation).
b. Audit and Accounting	Independent audit services pertaining to the year-end preparation of financial statements of the Regulating District in conformance with generally accepted accounting principles. Special audits as required. Financial advisory services a required.	independent review as required by law.
c. Investment Banking:		
Negotiated Sales	Fiscal advisor and Underwriter services to assistance in the preparation, sale, marketing, and distribution of Regulating District debt issues.	s Augment in-house staff; provide liaison with institutional and retail investor communities; enhance visibility of the Regulating District as an issuer; sell bonds and notes of the Regulating District.

Reason for Use

d. Architectural Professional architectural services. Augment in-house staff; provide additional expertise in special areas. Professional engineering services. As above. e. Engineering f. Surveying Surveying services of Regulating As above. District-owned properties to establish boundaries, utility locations, etc. Services as required to ensure mission Augment in-house professional staff. g. Consultant compliance. Computer/enterprise systems and Augment in-house staff; update h. Management Information Services programming services as may be existing systems to accommodate required. new programs and to take advantage of new technologies. Augment in-house staff; ability to i. Equipment Maintenance Maintenance services for the routine respond as needed; special skills to repair of office equipment, including but not limited to computers, maintain product warranties. photocopiers, and telecopiers. Printing services in connection with the Ability to handle large volume jobs j. Printing Regulating District's annual report and on rush basis; ability to handle color any special reports and brochures that printing and graphics. may be necessary or desirable. Mechanical testing services. Augment in-house staff; provide k. Mechanical Testing additional expertise in special areas. Boring services. As above. 1. Test Borings m. Construction Construction Management services to As above. the Regulating District including onsite inspection and overall coordination of all prime construction contracts. n. Other Services As deemed necessary in the furtherance of the interests of the Regulating District.

# RESOLUTION TO ANNUALLY REVIEW AND APPROVE THE REGULATING DISTRICT'S DISPOSITION OF PROPERTY GUIDELINES PURSUANT TO SECTION 2896(1) OF THE PUBLIC AUTHORITIES LAW

WHEREAS, Section 2896 of the Public Authorities Law requires every authority, as defined in section two of this chapter, to adopt by resolution comprehensive guidelines which shall detail the District's operative policy and instructions regarding the use, awarding, monitoring and reporting of contracts for the disposal of property; and

**WHEREAS**, the Board passed Resolution 06-43-10 approving the aforementioned Guidelines; and

WHEREAS, the Board passed Resolution 08-19-05 revising the definition of "Property" under Section 1 of said Guidelines to exclude "lands of the State of New York that are under the jurisdiction of the Regulating District"; and

WHEREAS, under section 2896(1), each public authority is required to annually review and approve the District's Guidelines detailing policies and instructions governing the disposition of property of such public authority; and

**WHEREAS**, the Governance Committee recommended that the Regulating District's Disposition of Property Guidelines Section 2, subdivision F, paragraph (iv), subparagraphs 3 & 4 be revised to reduce the threshold for preparation of an explanatory statement from \$100,000 to \$15,000 in the circumstances described therein; and

**WHEREAS**, the approved Guidelines for the Disposition of Property must be submitted to the Authority Budget Office as part of the District's Annual Report pursuant to Public Authority Law 2800; and

**NOW THEREFORE BE IT RESOLVED,** that the Board of the Hudson River-Black River Regulating does hereby approve the attached revised "Disposition of Property Guidelines", which is attached hereto and becomes a part hereof, pursuant to Section 2896(1) of the Public Authorities Law;

**BE IT FURTHER RESOLVED THAT**, the Board of the Hudson River-Black River Regulating does hereby designate the Executive Director to be Contracting Officer responsible for the disposition of property.

Approved as to form:

Robert P. Leslie General Counsel

Motion was made by Mr. Rosenthal and seconded by Mr. Hayes that the Resolution be approved.

Present and	Voting:
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<u>MEMBER</u>	<u>AYE</u>	<u>NOE</u>	<u>ABSTAIN</u>
Mr. Finkle	_X	# Title of the state of the sta	
Mr. Hayes	X		
Mr. Rosenthal	X		
Mr. De Witt	X		
Mr. Bird	X		

#### GUIDELINES FOR DISPOSITION OF PROPERTY

# ADOPTED PURSUANT TO SECTION 2896 OF THE PUBLIC AUTHORITIES LAW

(Reviewed & Approved April 14, 2020)

## **SECTION 1. DEFINITIONS**

- A. "Contracting officer" shall mean the officer or employee of the Hudson River-Black River Regulating District (hereby "Regulating District") who shall be appointed by resolution to be responsible for the disposition of property.
- B. "Dispose" or "disposal" shall mean transfer of title or any other beneficial interest in personal or real property in accordance with section 2897 of the Public Authorities Law.
- C. "Property" shall mean personal property in excess of five thousand dollars (\$5,000) in value, and real property, other than lands of the State of New York that are under the jurisdiction of the Regulating District, and any inchoate or other interest in such property, to the extent that such interest may be conveyed to another person for any purpose, excluding an interest securing a loan or other financial obligation of another party.

#### **SECTION 2. DUTIES**

# A. The Regulating District shall:

- (i) maintain adequate inventory controls and accountability systems for all property owned by the Regulating District and under its control;
- (ii) periodically inventory such property to determine which property shall be disposed of;
- (iii) produce a written report of such property in accordance with subsection B herewith; and
- (iv) transfer or dispose of such property as promptly and practicably as possible in accordance with Section 2 below.

# B. The Regulating District shall:

- (i) publish, not less frequently than annually, a report listing all real property owned in fee by the Regulating District. Such report shall consist of a list and full description of all real and personal property disposed of during such period. The report shall contain the price received by the Regulating District and the name of the purchaser for all such property sold by the Regulating District during such period; and
- (ii) shall deliver copies of such report to the Comptroller of the State of New York, the Director of the Budget of State of New York, the Commissioner of the New York State Office of General Services, and the New York State Legislature (via distribution to the majority leader of the senate and the speaker of the

#### SECTION 2. TRANSFER OR DISPOSITION OF PROPERTY

- A. <u>Supervision and Direction</u>. Except as otherwise provided herein, the duly appointed contracting officer (the "Contracting Officer") shall have supervision and direction over the disposition and sale of property of the Regulating District. The Regulating District shall have the right to dispose of its property for any valid corporate purpose.
- B. <u>Custody and Control</u>. The custody and control of The Regulating District's property, pending its disposition, and the disposal of such property, shall be performed by the Regulating District or by the Commissioner of General Services (the "Commissioner") when so authorized under this section.
- C. Method of Disposition. Unless otherwise permitted, the Regulating District shall dispose of property for not less than its fair market value by sale, exchange, or transfer, for cash, credit, or other property, with or without warranty, and upon such other terms and conditions as the Regulating District and/or contracting officer deems proper. The Regulating District may execute such documents for the transfer of title or other interest in property and take such other action as it deems necessary or proper to dispose of such property under the provisions of this section. Provided, however, except in compliance with all applicable law, no disposition of real property, any interest in real property, or any other property which because of its unique nature is not subject to fair market pricing shall be made unless an appraisal of the value of such property has been made by an independent appraiser and included in the record of the transaction.
- D. <u>Sales</u> by the Commissioner of General Services (the "Commissioner"). When the Regulating District shall have deemed that transfer of property by the Commissioner will be advantageous to the State of New York, the Regulating District may enter into an agreement with the Commissioner of pursuant to which Commissioner may dispose of property of the Regulating District under terms and conditions agreed to by the Regulating District and the Commissioner. In disposing of any such property, the Commissioner shall be bound by the terms hereof and references to the contracting officer shall be deemed to refer to such Commissioner.
- E. <u>Validity of Deed, Bill of Sale, Lease, or Other Instrument</u>. A deed, bill of sale, lease, or other instrument executed by or on behalf of the Regulating District, purporting to transfer title or any other interest in property of the Regulating District in accordance herewith shall be conclusive evidence of compliance with the provisions of these guidelines and all applicable law insofar as concerns title or other interest of any bona fide grantee or transferee who has given valuable consideration for such title or other interest and has not received actual or constructive notice of lack of such compliance prior to the closing.
- F. <u>Bids for Disposal</u>; <u>Advertising</u>; <u>Procedure</u>; <u>Disposal by Negotiation</u>; <u>Explanatory Statement</u>.

- (i) Except as permitted by all applicable law, all disposals or contracts for disposal of property made or authorized by the Regulating District shall be made after publicly advertising for bids except as provided in subsection (iii) of this Section F.
- (ii) Whenever public advertising for bids is required under subsection (i) of this Section F:
  - (A) the advertisement for bids shall be made at such time prior to the disposal or contract, through such methods, and on such terms and conditions as shall permit full and free competition consistent with the value and nature of the property proposed for disposition;
  - (B) all bids shall be publicly disclosed at the time and place stated in the advertisement; and
  - (C) the award shall be made with reasonable promptness by notice to the responsible bidder whose bid, conforming to the invitation for bids, will be most advantageous to the Regulating District, price and other factors considered; provided, that all bids may be rejected at the Regulating District's discretion.
- (iii) Disposals and contracts for disposal of property may be negotiated or made by public auction without regard to subsections (i) and (ii) of this Section F but subject to obtaining such competition as is feasible under the circumstances, if:
  - (A) the personal property involved is of a nature and quantity which, if disposed of under subsections (i) and (ii) of this Section F, would adversely affect the state or local market for such property, and the estimated fair market value of such property and other satisfactory terms of disposal can be obtained by negotiation;
  - (B) the fair market value of the property does not exceed fifteen thousand dollars:
  - (C) bid prices after advertising therefore are not reasonable, either as to all or some part of the property, or have not been independently arrived at in open competition;
  - (D) the disposal will be to the state or any political subdivision or public benefit corporation, and the estimated fair market value of the property and other satisfactory terms of disposal are obtained by negotiation;

- (E) the disposal is for an amount less than the estimated fair market value of the property, the terms of such disposal are obtained by public auction or negotiation, the disposal of the property is intended to further the public health, safety or welfare or an economic development interest of the Regulating District, the state or a political subdivision (to include but not limited to, the prevention or remediation of a substantial threat to public health or safety, the creation or retention of a substantial number of job opportunities, or the creation or retention of a substantial source of revenues, or where the authority's enabling legislation permits or other economic development initiatives), the purpose and the terms of such disposal are documented in writing and approved by resolution of the board of the Regulating District; or
- (F) such action is otherwise authorized by law.
- (iv) (a) An explanatory statement shall be prepared of the circumstances of each disposal by negotiation of:
  - (1) any personal property which has an estimated fair market value in excess of fifteen thousand dollars;
  - (2) any real property that has an estimated fair market value in excess of one hundred thousand dollars, except that any real property disposed of by lease or exchange shall only be subject to clauses (3) through (5) of this subparagraph;
  - (3) any real property disposed of by lease for a term of five years or less, if the estimated fair annual rent is in excess of fifteen thousand dollars for any of such years;
  - (4) any real property disposed of by lease for a term of more than five years, if the total estimated rent over the term of the lease is in excess of fifteen thousand dollars; or
  - (5) any real property or real and related personal property disposed of by exchange, regardless of value, or any property any part of the consideration for which is real property.
  - (B) Each such statement shall be transmitted to the persons entitled to receive copies of the report required under all applicable law not less than ninety (90) days in advance of such disposal and a copy thereof shall be preserved in the files of the Regulating

# District making such disposal.

The Guidelines are subject to modification and amendment at the discretion of the Regulating District board and shall be filed annually with all local and state agencies as required under all applicable law.

The designated Contracting Officer for the Regulating District is the Executive Director.

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# RESOLUTION APPROVING BUDGET & FINANCIAL PLAN REQUIRED PURSUANT TO SECTION 2801 OF PUBLIC AUTHORITES LAW

WHEREAS, Section 2801 of the Public Authorities Law requires public authorities to submit budget information prior to the start of their fiscal year; and

WHEREAS, the start of the District's next fiscal year begins July 1, 2020; and

WHEREAS, the financial data required is based in part on the Board approved threeyear budget and other actual, and estimated information; and

NOW THEREFORE BE IT RESOLVED, that the Budget & Financial Plan as set forth in the report attached hereto and made a part hereof is hereby approved; and

d to the stem by 2020.

in the report attached hereto and made a part here	coi is nereoy	approved,	anu
<b>BE IT FURTHER RESOLVED,</b> the Burequired oversight entities by way of the Public Anno later than 90 days prior to the start of the District.	Authorities F	Reporting &	Information Sys
Approved as to form:			
Robert P. Leslie			
General Counsel			
Motion was made by Mr. DeWitt and seconded bapproved.  Present and Voting:	y Mr. Rose	nthal that th	ne Resolution be
<u>MEMBER</u>	<u>AYE</u>	<u>NOE</u>	<u>ABSTAIN</u>
Mr. Finkle	_X		
Mr. Hayes	X		
Mr. Rosenthal	X		
Mr. DeWitt	_X_		
Mr. Bird	X	description of containing final to	

# RESOLUTION SCHEUDLING DATE, TIME AND LOCATION OF THE MAY 12, 2020 REGULAR BOARD MEETING

**BE IT RESOLVED,** that the next Regular Meeting of the Board of the Hudson River-Black River Regulating District will be held on Tuesday, May 12, 2020 at the Regulating District's Sacandaga Field Office, 737 Bunker Hill Road, Mayfield, NY 12117 at 10 AM.

Approved as to form:			
Robert P. Leslie			
General Counsel	•		
Motion was made by Mr. Rosenthal and	seconded by M	fr. Hayes that t	he Resolution be approved.
Present and voting:			
<u>MEMBER</u>	<u>AYE</u>	<u>NOE</u>	<u>ABSTAIN</u>
Mr. Finkle	<u>X</u>		
Mr. Hayes	<u>X</u>		
Mr. Rosenthal	<u>X</u>		
Mr. DeWitt	<u>X</u>	***************************************	
Mr. Bird	<u>X</u>		

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