



Hudson River - Black River Regulating District

Budget

For Fiscal Years

2021-22 • 2022-23 • 2023-24



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Message from the Board

As Chair of the Hudson River-Black River Regulating District (the Regulating District) Board, it gives me great pleasure to present this budget to you. The Regulating District was created in 1959 when the New York State Legislature passed legislation (Article 15 Title 21 of the Environmental Conservation Law) combining the Hudson River Regulating District, founded in 1922, and the Black River Regulating District, founded in 1919. Both were created to regulate the flow of the waters of New York State's two great neighboring watersheds.

In accordance with the Environmental Conservation Law, the budget covers three fiscal years, or the period July 1, 2021-June 30, 2024.

In addition to the choices the Board is making in allocating resources, this document represents an even more determined effort to better explain the sources and uses of funds the Regulating District utilizes to fulfill its core flood control and flow augmentation missions. We hope you find what follows useful.

-Mark M. Finkle, Chairman



Message from the Executive Director

The Regulating District is proposing a balanced, 3-year budget that controls growth in operating expenses, freezes staffing levels and, most importantly, makes \$9 million in strategic investments in critical infrastructure to protect the health and safety of residents in the Hudson River and Black River watersheds.

In order for the Regulating District to make these long-overdue investments in critical infrastructure, while maintaining current levels of service and protection for downstream residents, the 3-year budget includes increases in the assessments paid by downstream beneficiaries. However, these increases keep assessments in the Black River Area below historic levels, and assessments in the Hudson River Area below the 2% cap agreed to with the downstream counties.

The 3-year budget does not contemplate further increases to Great Sacandaga Lake permit fees, and reflects nearly \$10 million in local property tax payments to school districts, municipalities, and other special districts in Fulton and Saratoga Counties.

-John C. Callaghan



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Statutory Basis for Regulating District Activities

Article 15 Title 21 of the Environmental Conservation Law (“ECL”) charges the Regulating District with regulating flows in the Black River and Hudson River basins in the interest of public health and safety. Specifically, the Regulating District’s responsibilities include lowering peak flood levels through reservoir storage during periods of high flow and augmenting river flow at times of drought or other periods when normal river flows are low. Organized as a public benefit corporation, the Regulating District was given a broad spectrum of legal powers to accomplish this mission, including the authority to build and operate reservoirs, issue bonds, and apportion facility costs among beneficiaries thereof to finance construction, maintenance, and operation of its reservoirs.

The Regulating District’s operations are conducted under two regional operating units - one for the Black River Area and another for the Hudson River Area - each with segregated budgets. The management of both regions is vested in a seven-member Board appointed by the Governor of New York State.

The Regulating District Board formulates policies, rules and regulations to accomplish its mission:

- at Great Sacandaga Lake, by providing flood protection and flow augmentation through reservoir releases in accordance with the Upper Hudson/Sacandaga River Offer of Settlement;
- at Indian Lake, Stillwater Reservoir, Old Forge and Sixth Lake and Hawkinsville, by providing storage during periods of high flow and augmenting flows during periods of low flow;
- by managing the lands of the State of New York under the Regulating District’s jurisdiction, including operating a data-gathering system for precipitation, stream flow, snow depth and flood conditions; and
- by maintaining a sound financial status for Regulating District operations.

ECL §15-2121 authorizes the Regulating District Board to estimate the cost to construct necessary facilities and then to identify the predominate beneficiaries of the flood control and flow augmentation benefits such facilities provide. This statute also requires the Board to determine an amount to be borne by the State. The Regulating District Board adopted the current Hudson River Area Apportionment in 2013 by reaching consent with the five counties benefitted (Albany, Rensselaer, Saratoga, Warren and Washington). The Board adopted the Black River Area Apportionment in 2016 by reaching consent with the several hydroelectric power companies, mills and five counties benefitted (Lewis, Herkimer, Jefferson, Oneida, and Hamilton).



ECL §15-2123 prescribes the manner in which the Board shall assess such costs in accordance with the apportionment required by ECL §15-2121. While ECL §15-2121 was designed to address the initial construction costs of the Regulating District's facilities, ECL §15-2125 is designed to allow the Regulating District Board to collect assessments to cover ongoing operational and maintenance costs. This statute requires the Regulating District Board to make an estimate of an amount sufficient to pay the annual expense of the maintenance and operation of the Regulating District's infrastructure, to hold such estimate fixed over a three-year period, and to adjust such estimate at the end of any three-year term. This is why the Regulating District's budget covers three fiscal years.

The Board initially produces an estimate of its expenses over the three-year budget period for both the Hudson River Area and Black River Area. The Board then estimates the total Non-Assessment Revenue it will collect.

In the Hudson River area, this Non-Assessment Revenue includes:

- Contract fees derived from the Reservoir Operating Agreement for use of the Regulating District's impoundment at the Conklingville Dam;
- Fees from federally licensed hydroelectric power producers as authorized by section 10(f) of the Federal Power Act;
- Access permit fees at Great Sacandaga Lake; and
- Other revenue from the disposition of property and interest on moneys held for the Regulating District by the State Comptroller.

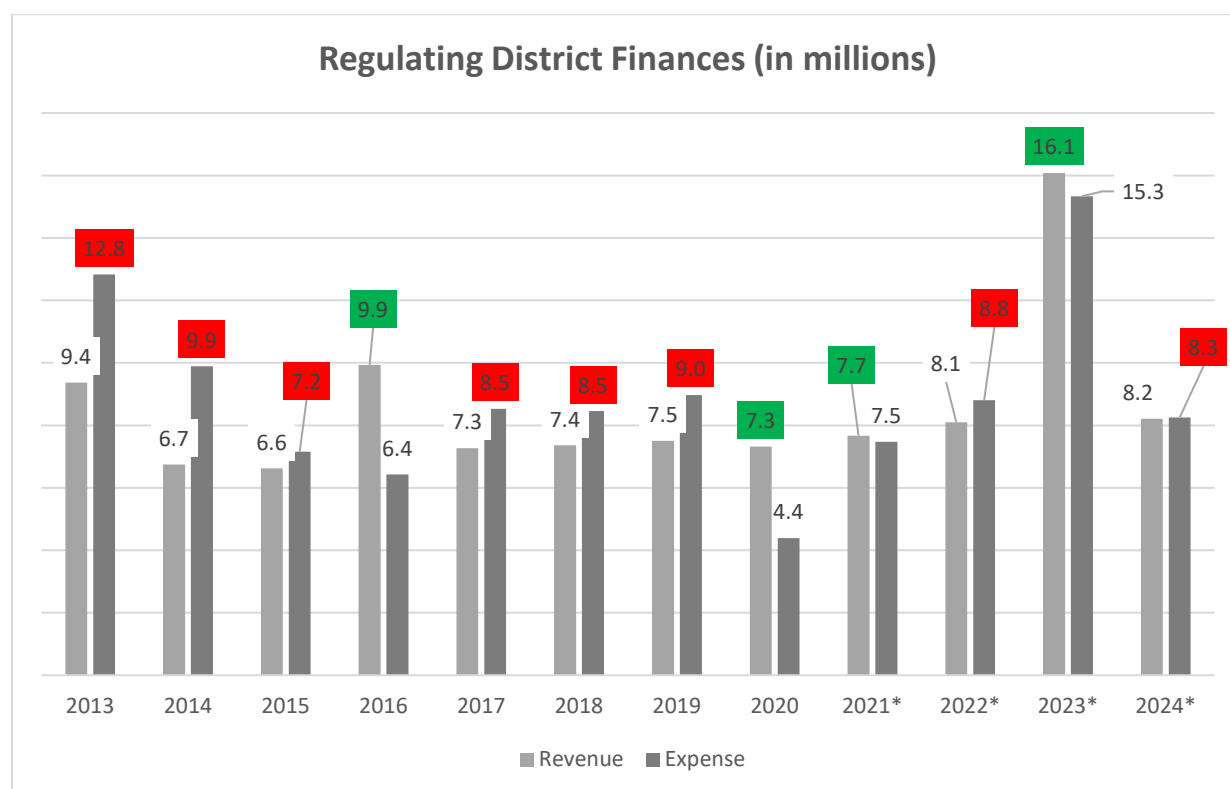
The Non-Assessment Revenue in the Black River area does not include access permit fees, nor Federal Power Act section 10(f) fees. It does, however, include proceeds from a Reservoir Operating Agreement at Stillwater.

These Non-Assessment Revenues are subtracted from the Regulating District Board's respective estimates of the operation and maintenance costs incurred in the Hudson River Area and the Black River Area to arrive at the amount to be assessed in each area. The Board then subtracts an amount representing the State's share from each such assessment. Each State share is determined by multiplying that area's total assessment against the percentage of costs to be borne by the State in that area as reflected in the apportionment for that area. The remainder is assessed in that respective area, in equal shares, over the three-year term of the budget.



Regulating District Budget and Financial Summary

The Regulating District's proposed budget for the 2022-24 triennium is balanced. In total for the entire period, Expenses of \$32.4 million are matched by Revenue of \$32.4 million.



Of the \$32.4 million in proposed Expenses, \$22.7 million are for Operating purposes and \$9.7 million are for Capital and Debt Service purposes. The \$22.7 million proposed to be spent on Operating purposes for the 2021-22, 2022-23 and 2023-24 Fiscal Years is approximately \$4 million or 21.6% above the amount expected to be spent on Operating purposes during the 2018-19, 2019-20 and 2020-21 Fiscal Years. This increase results largely from a one-time positive adjustment in Fiscal Year 2019-20 for implementation of Governmental Accounting Standards Board Statement Number 75 (Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions). Absent this adjustment, period-over-period spending for Operating purposes would rise approximately 4%.

The Regulating District estimates making Real Property Tax payments of nearly \$10 million during the 2022-24 triennium. This represents a \$1.56 million or 18.5% increase from the 2013-15 triennium. Approximately 98.7% of the Real Property Tax payments are made to school districts and municipalities in the Hudson River Area.

Assessment Revenue from Hudson River Area counties is proposed to total \$9.3 million during the triennium, which is an increase of less than 2% per Fiscal Year in accordance with the provisions of the Consent Agreement entered into by the Regulating District and those counties

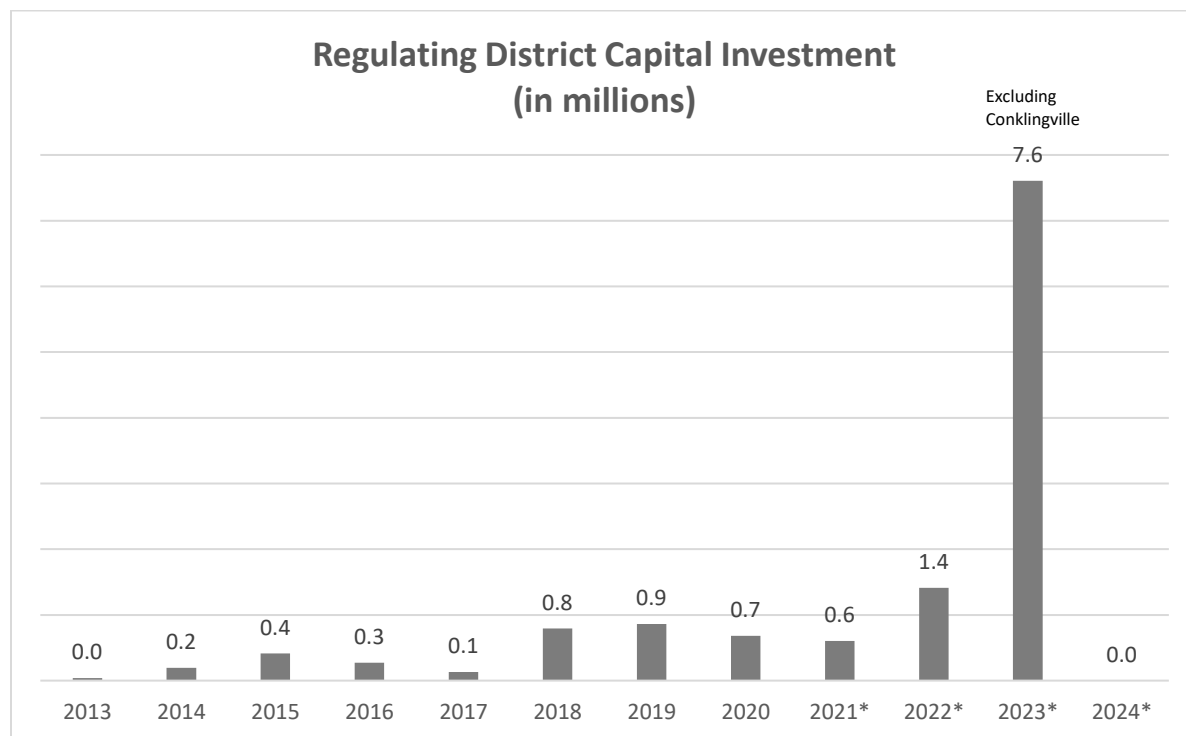


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in 2013. Assessment Revenue from the Black River Area beneficiaries is proposed to total \$3.4 million during the triennium. While this represents a 24.8% increase over the amount collected in the current triennium, this amount is less than what the Regulating District received from Black River Area beneficiaries eight years ago during the 2013-15 triennium. The Assessment paid by New York State, totaling \$3.75 million for the triennium, is unchanged from prior periods.

Non-Assessment Revenue (excluding bond proceeds), totaling \$7.9 million during the 2022-24 triennium, comes from hydroelectric power agreements in both the Hudson River Area and Black River Area as well as fees from the Sacandaga Lake Access Permit System. The Regulating District raised these permit fees in 2021 for the first time in twenty years, generating approximately \$158,000 in additional Revenue. This increase was accompanied by the launch of an online permit renewal system, which processed nearly half of the renewals in its initial year in service. These fees are not proposed to increase during the 2022-24 triennium.

The \$9.7 million proposed to be spent for capital and debt service purposes includes investment of \$2.4 million at Hawkinsville and \$5.5 million at Indian Lake. These investments are proposed to be financed by a public debt issuance in Fiscal Year 2022-23.



The \$9.7 million does not include the investment anticipated for the rehabilitation of Conklingville Dam, which will be funded from a \$20 million appropriation to the Department of Environmental Conservation adopted in the State Fiscal Year 2021-22 New York State Budget.

Operating Expenses

In general terms, operating (or current) expenses are short-term in nature and considered essential to the day-to-day viability of an organization. In the Regulating District's Consolidated Statement of Activities and Changes in Net Position (found in the audited financial statements issued by the Regulating District each year), Personnel Services and Employee Benefits, Real Estate Taxes and Contractual Services make up the overwhelming majority of operating expenses.

Personnel Services and Employee Benefits include:

- Salaries;
- Pension;
- Health Insurance for active and retired employees and their dependents;
- Payroll taxes.

The Regulating District proposes to spend nearly \$3.5 million on Personnel Services and Employee Benefits in the final fiscal year of the upcoming triennium, an increase of approximately 10% from the current year. Projected increases in Health Insurance, estimated at a 5.5% annual growth rate based on the latest long-term forecast published by the Center for Medicare and Medicaid Services, accounts for 65% of this increase.

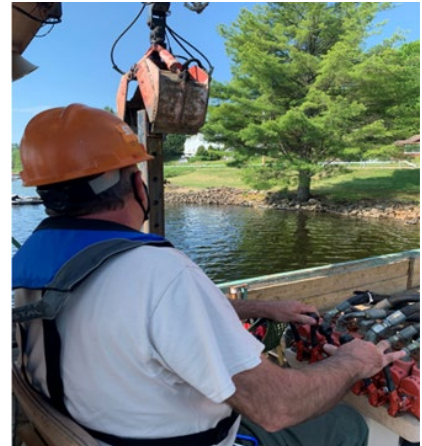
This budget also reflects zero-growth in its full-time equivalent employee number. The Regulating District will seek to achieve this by implementing a revised reporting structure and strategic realignment of duties, providing upward mobility and professional growth opportunities for existing team members, resulting in increased efficiencies and accountability. This will not only help control costs, but enhance the Regulating District's ability to deliver on its important mission.

Real Estate Taxes represent payments the Regulating District is required by its enabling statute to make to school districts and municipalities in both the Hudson River Area and Black River Area. The Regulating District proposes to spend approximately \$3.4 million on Real Estate Taxes in the final fiscal year of this triennium, an increase of more than 8% from the current year.

When taken together, spending on Personnel Services and Employee Benefits and Real Estate Taxes represents nearly 89% of the Regulating District's Operating Expenses.

The balance of the Regulating District's Operating Expenses includes spending on materials, supplies, equipment, utilities and a range of services it purchases from professionals via contract. In the final fiscal year of this triennium, this represents approximately \$0.8 million.

A detailed breakdown of Expenses for each of the three fiscal years included in this triennial budget can be reviewed beginning on page 11.



Capital and Debt Service Expenses

At its core, the Regulating District is about infrastructure. It is responsible for (re)constructing, maintaining and operating structures that impound water in the interest of the health and safety of the citizens and businesses located in the Hudson River and Black River watersheds.



Given the centrality of infrastructure to the Regulating District's purpose, it should not come as a surprise that it proposes to spend meaningfully to improve dam safety and extend the useful life of the assets for which it is responsible.

Over the course of the last nine fiscal years, the Regulating District has spent nearly \$4 million on engineering and construction. Over the course of the three fiscal years that are included in this budget, it proposes to spend \$9 million, including \$2.4 million at Hawkinsville (in the Black River Area) and \$5.5 million at Indian Lake (in the Hudson River Area).

This \$9 million, while dramatically more than has been spent by the Regulating District in recent years, does not include the \$20 million proposed to be spent at Conklingville thanks to a Capital Appropriation awarded to the New York State Department of Environmental Conservation in the State Fiscal Year 2021-22 budget.

When these projects are taken in their totality, the next three fiscal years will see levels of necessary infrastructure investment that will exceed in magnitude, and rival in beneficial impact, the original construction of the Conklingville Dam in 1930.

The Regulating District proposes to finance this investment on a Pay-As-You-Go basis (\$1.1 million or 12% of the total) as well as a public debt sale (\$7.9 million or 88% of the total). This issuance of tax-exempt bonds is anticipated to take place in Fiscal Year 2022-23.

Issuance of tax-exempt bonds will mean that the Regulating District's Debt Service Expense will grow from approximately \$20,000 in the current fiscal year to approximately \$475,000 during Fiscal Year 2023-24. The Regulating District's existing Debt Service Expense arises from the short-term financing arrangement it entered into with the New York State Environmental Facilities Corporation in 2017 (and extended in 2020 so that it ends in 2022). The Regulating

District has drawn down approximately \$775,000 via this arrangement to finance engineering and construction work at Conklingville. The Regulating District will have to decide whether to pay the amount due in 2022 or convert the short-term financing to long-term debt during this triennium.

The structure and timing of the proposed debt sale will maintain the existing Debt Service Expense at current levels for the first two years of the upcoming triennium. The Regulating District has an existing contract with a registered municipal advisory firm and will competitively procure the services of bond counsel and underwriter as it anticipates selling the debt on a negotiated basis.

Revenue



Historically speaking, Regulating District Revenue has grown more slowly than the rate of inflation. Total Revenue (excluding bond proceeds) proposed in this budget will have grown only 7.2% since the 2013-15 triennium, or less than 1% per year.

In the Hudson River Area, more than half of the Total Revenue for the three-year period (52.1%) comes from Non-Assessment sources. New York State

contributes nearly 11% and Assessment Revenue from the downstream counties makes up the balance (37.3%).

In the Black River Area, 38.4% of Total Revenue for the three-year period comes from Non-Assessment sources. New York State contributes nearly 15% and Assessment Revenue makes up the balance (46.7%). Assessment Revenue in the Black River Area is further broken into the portion paid by hydroelectric power generators and industrial operations (92.82%) and counties (7.18%) based on the previously mentioned 2016 Apportionment.

Detailed Budget Information

The following represents detailed Expense and Revenue information for the Hudson River Area and Black River Area for Fiscal Year 2020-21 (the last year of the current triennium) as well as the upcoming 2022-24 triennium. General Board expenses are allocated to the Hudson River Area and Black River Area based on each area's relative share of Total Expenses for the Regulating District. This relative share is different for each year of the triennium.

Hudson River-Black River Regulating District Budget		Adopted			
		General Board	Hudson River	Black River	Total District
		2020-21	2020-21	2020-21	2020-21
PERSONNEL SERVICES & EMPLOYEE BENEFITS (CODE I)					
5010	Salaries - Permanent	940,264	390,647	293,358	1,624,269
5020	Salaries - Temporary	0	5,300	0	5,300
5040	Salaries - Longevity	4,500	5,900	3,200	13,600
5050	Salaries - Buyback	1,500	4,359	0	5,859
5060	Salary Contingency	25,000	0	0	25,000
5070	Pension & Retirement	155,103	55,429	50,992	261,524
5080	Health Insurance	343,884	366,599	199,009	909,492
5085	Dental Insurance	32,265	24,076	18,029	74,370
5090	Vision Care	7,557	8,002	4,001	19,559
5100	Social Security	60,218	24,220	18,188	102,627
5120	Medicare	14,083	5,664	4,254	24,001
5130	Worker's Compensation	23,105	9,601	7,266	39,972
5140	Salaries - Vacant Positions	0	0	0	0
	Total Personnel Services & Benefits	1,607,479	899,798	598,297	3,105,574
CAPITAL EXPENDITURES (CODE II)					
5210	Computer Equipment	2,000	1,350	0	3,350
5215	Office Equipment	500	0	0	500
5220	Vehicles	0	0	0	0
5230	Other Equipment	0	0	4,600	4,600
5260	Capital Improvements	0	0	0	0
	Total Capital Expenditures	2,500	1,350	4,600	8,450
MATERIAL AND SUPPLIES (CODE III)					
5310	Computer Supplies	600	367	212	1,179
5315	Computer Software	3,000	750	162	3,912
5320	Tools	0	2,231	0	2,231
5325	Office Supplies	5,663	2,851	1,491	10,005
5330	Other Materials & Supplies	260	8,303	6,390	14,953
5340	Vehicles Gas & Oil	1,951	6,702	3,728	12,380
5345	Vehicles Repairs & Parts	260	3,621	1,385	5,266
5350	Equipment Repairs & Parts	260	10,904	773	11,937
5360	Erosion Control	0	12,485	0	12,485
	Total Materials & Supplies	11,994	48,214	14,140	74,348
CONTRACTUAL EXPENSES (CODE IV)					
5610	Utilities	2,981	17,368	6,659	27,008
5620	Postage	208	3,146	1,028	4,382
5630	Printing	1,248	4,526	54	5,828
5640	Advertising	520	0	0	520
5650	Repairs to Structures		0	4,005,000	4,005,000
5660	Rent	22,600	0	11,000	33,600
5670	Insurance	35,010	118,927	29,288	183,225
5680	Dues, Subscriptions & Information Services	2,697	0	586	3,282
5690	Computer Consultant	18,897	0	0	18,897
5691	Accounting Audit & Consulting	35,299	0	0	35,299
5693	Insurance Consultant	12,500	0	0	12,500
5694	Public Relations Consultant	0	0	0	0
5695	Engineering Consultant	0	500,000	150,000	650,000
5696	Legal Services and Consultants	0	0	0	0
5697	Consultant/Benefic & Constit	0	0	0	0
5698	Consultant Fees/Access Permit	0	10,000	0	10,000

Hudson River-Black River Regulating District Budget		Adopted			
		General Board	Hudson River Area	Black River Area	Total District
		2020-21	2020-21	2020-21	2020-21
5699	Surveying Services	0	5,500	0	5,500
5700	Training & Education	1,000	100	0	1,100
5710	Travel & Meetings	21,848	412	0	22,260
5720	Public Relations - Newsletter	0	0	0	0
5725	Public Relations - Webcasting	12,870	0	0	12,870
5727	Public Relations - Public Information	0	0	0	0
5740	Debt Payments - Principal	0	85,000	240,000	325,000
5750	Debt Payments - Interest	0	60,950	544,113	605,063
5760	Premises Maint, Repairs, Cleaning	0	0	0	0
5770	Contingencies	3,500	85,000	5,000	93,500
5790	Uniforms	0	800	533	1,333
5800	Gauge Observers - USGS Contract	0	63,707	64,236	127,943
5805	Gauge Observers	0	0	997	997
5810	Telephone	7,500	11,550	5,700	24,750
5820	OGS Tie Line	0	0	0	0
5830	Equipment Rental	1,040	3,500	570	5,111
5840	Maintenance Service Contracts	1,880	1,000	0	2,880
5870	Data Communications	4,727	6,886	4,594	16,207
5890	Bank Service Charges	0	0	0	0
5730-0100	Interest on Note Repayment to BRA				
	Total Contractual	186,325	978,372	5,069,357	6,234,055
TAXES (Code V)					
5900	Property Taxes	0	3,158,524	40,159	3,198,683
	Total Taxes	0	3,158,524	40,159	3,198,683
SUB-TOTAL AREA		1,808,298	5,086,258	5,726,554	12,621,110
GENERAL BOARD ALLOCATION - (0500)		(1,808,298)	850,609	957,690	0
TOTAL Regulating District		0	5,936,866	6,684,243	12,621,110
INCOME					
	Water Power		1,404,896	79,570	1,484,466
	Interest		25,000	15,000	40,000
	Permits		412,000	0	412,000
	Miscellaneous		477,571	120,000	597,571
	Sale of Surplus		7,500	5,000	12,500
	Appr. From Assessment Stabilization		0	0	0
	From Unappropriated Fund Balance		(120,000)	275,000	155,000
	Bond Proceeds		0	4,155,000	4,155,000
	Total Non-Assessment Income	0	2,206,967	4,649,570	6,856,537
	Less Chargeable to the State		827,292	250,000	1,077,292
	Fixed Total Assessment	0	2,993,725	914,535	3,908,260
	Total Income	0	6,027,984	5,814,105	11,842,089
	Net		91,118	(870,138)	(779,021)
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Hudson River-Black River Regulating District Budget		Proposed			
		General Board	Hudson River Area	Black River Area	Total District
		2021-22	2021-22	2021-22	2021-22
PERSONNEL SERVICES & EMPLOYEE BENEFITS (CODE I)					
5010	Salaries - Permanent	948,161	416,888	232,929	1,597,978
5020	Salaries - Temporary	0	32,760	10,920	43,680
5040	Salaries - Longevity	0	4,800	3,600	8,400
5050	Salaries - Buyback	5,766	7,700	2,275	15,741
5060	Salary Contingency	0	0	0	0
5070	Pension & Retirement	157,398	75,230	41,205	273,833
5080	Health Insurance	455,713	326,499	228,054	1,010,267
5085	Dental Insurance	43,307	25,223	21,182	89,712
5090	Vision Care	7,231	2,978	1,702	11,911
5100	Social Security	59,143	28,653	15,483	103,280
5120	Medicare	13,832	6,701	3,621	24,154
5130	Worker's Compensation	19,609	9,500	5,133	34,241
5140	Salaries - Vacant Positions	0	0	0	0
	Total Personnel Services & Benefits	1,710,161	936,932	566,104	3,213,197
CAPITAL EXPENDITURES (CODE II)					
5210	Computer Equipment	2,040	1,377	0	3,417
5215	Office Equipment	510	0	0	510
5220	Vehicles	0	0	0	0
5230	Other Equipment	0	0	4,200	4,200
5260	Capital Improvements	0	22,000	10,000	32,000
	Total Capital Expenditures	2,550	23,377	14,200	40,127
MATERIAL AND SUPPLIES (CODE III)					
5310	Computer Supplies	612	374	0	986
5315	Computer Software	3,060	765	0	3,825
5320	Tools	0	2,275	1,500	3,775
5325	Office Supplies	5,776	2,908	1,300	9,984
5330	Other Materials & Supplies	265	8,469	11,000	19,734
5340	Vehicles Gas & Oil	1,990	6,836	5,000	13,826
5345	Vehicles Repairs & Parts	265	20,014	2,609	22,888
5350	Equipment Repairs & Parts	265	25,610	1,025	26,900
5360	Erosion Control	0	10,500	0	10,500
	Total Materials & Supplies	12,234	77,751	22,434	112,419
CONTRACTUAL EXPENSES (CODE IV)					
5610	Utilities	3,040	17,716	5,500	26,256
5620	Postage	212	3,209	1,000	4,421
5630	Printing	1,273	4,616	100	5,990
5640	Advertising	531	0	0	531
5650	Repairs to Structures	0	0	124,682	124,682
5660	Rent	42,000	0	9,840	51,840
5670	Insurance	41,629	119,546	28,895	190,070
5680	Dues, Subscriptions & Information Services	2,751	0	597	3,348
5690	Computer Consultant	19,275	0	0	19,275
5691	Accounting Audit & Consulting	28,600	0	0	28,600
5693	Insurance Consultant	0	0	0	0
5694	Public Relations Consultant	0	15,000	0	15,000
5695	Engineering Consultant	0	872,000	413,186	1,285,186
5696	Legal Services and Consultants	0	0	0	0
5697	Consultant/Benefic & Constit	700	0	0	700
5698	Consultant Fees/Access Permit	0	0	0	0

Hudson River-Black River Regulating District Budget		Proposed			
		General Board	Hudson River Area	Black River Area	Total District
		2021-22	2021-22	2021-22	2021-22
5699	Surveying Services	0	30,610	0	30,610
5700	Training & Education	1,020	102	0	1,122
5710	Travel & Meetings	12,000	420	1,500	13,920
5720	Public Relations - Newsletter	0	0	0	0
5725	Public Relations - Webcasting	0	0	0	0
5727	Public Relations - Public Information	0	0	0	0
5740	Debt Payments - Principal	0	15,297	0	15,297
5750	Debt Payments - Interest	0	26,770	0	26,770
5760	Premises Maint, Repairs, Cleaning	0	0	0	0
5770	Contingencies	33,000	28,000	18,000	79,000
5790	Uniforms	1,000	6,000	400	7,400
5800	Gauge Observers - USGS Contract	0	65,905	73,318	139,223
5805	Gauge Observers	0	0	1,200	1,200
5810	Telephone	7,650	11,781	7,514	26,945
5820	OGS Tie Line	0	0	0	0
5830	Equipment Rental	1,061	6,000	582	7,643
5840	Maintenance Service Contracts	1,918	1,020	350	3,288
5870	Data Communications	4,822	7,024	3,540	15,385
5890	Bank Service Charges	0	3,000	0	3,000
5730-0100	Interest on Note Repayment to BRA	0	36,000	0	36,000
	Total Contractual	202,481	1,270,016	690,204	2,162,701
TAXES (Code V)					
5900	Property Taxes	0	3,221,695	40,962	3,262,657
	Total Taxes	0	3,221,695	40,962	3,262,657
SUB-TOTAL AREA		1,927,426	5,529,770	1,333,904	8,791,100
GENERAL BOARD ALLOCATION - (0500)		(1,927,426)	1,552,845	374,581	0
TOTAL Regulating District		0	7,082,615	1,708,485	8,791,100
INCOME					
	Water Power		1,447,043	83,189	1,530,232
	Interest		4,800	40,800	45,600
	Permits		515,000	0	515,000
	Miscellaneous		477,571	0	477,571
	Sale of Surplus		7,650	5,100	12,750
	Appr. From Assessment Stabilization		0	0	0
	From Unappropriated Fund Balance		0	0	0
	Bond Proceeds		0	0	0
	Total Non-Assessment Income		2,452,064	129,089	2,581,153
	Less Chargeable to the State		1,027,056	222,944	1,250,000
	Fixed Total Assessment		3,113,850	1,141,728	4,255,578
	Total Income		6,592,970	1,493,760	8,086,730
	Net		(489,645)	(214,725)	(704,370)
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Hudson River-Black River Regulating District Budget		Proposed			
		General Board	Hudson River Area	Black River Area	Total District
		2022-23	2022-23	2022-23	2022-23
PERSONNEL SERVICES & EMPLOYEE BENEFITS (CODE I)					
5010	Salaries - Permanent	989,102	426,532	240,541	1,656,175
5020	Salaries - Temporary	0	33,415	11,138	44,554
5040	Salaries - Longevity	400	4,800	3,600	8,800
5050	Salaries - Buyback	5,881	7,854	2,321	16,056
5060	Salary Contingency	0	0	0	0
5070	Pension & Retirement	164,238	76,935	42,504	283,677
5080	Health Insurance	480,778	344,456	240,597	1,065,832
5085	Dental Insurance	45,689	26,610	22,347	94,646
5090	Vision Care	7,629	3,141	1,795	12,566
5100	Social Security	61,714	29,301	15,971	106,986
5120	Medicare	14,433	6,853	3,735	25,021
5130	Worker's Compensation	20,739	9,847	5,367	35,954
5140	Salaries - Vacant Positions	0	0	0	0
	Total Personnel Services & Benefits	1,790,603	969,745	589,918	3,350,266
CAPITAL EXPENDITURES (CODE II)					
5210	Computer Equipment	2,081	1,405	0	3,485
5215	Office Equipment	520	0	0	520
5220	Vehicles	0	0	0	0
5230	Other Equipment	0	0	4,284	4,284
5260	Capital Improvements	0	45,000	10,000	55,000
	Total Capital Expenditures	2,601	46,405	14,284	63,290
MATERIAL AND SUPPLIES (CODE III)					
5310	Computer Supplies	624	382	0	1,006
5315	Computer Software	3,121	780	0	3,902
5320	Tools	0	2,321	1,530	3,851
5325	Office Supplies	5,892	2,966	1,326	10,184
5330	Other Materials & Supplies	271	8,638	12,210	21,119
5340	Vehicles Gas & Oil	2,030	6,973	5,100	14,102
5345	Vehicles Repairs & Parts	271	20,414	2,661	23,345
5350	Equipment Repairs & Parts	271	26,122	1,046	27,438
5360	Erosion Control	0	10,710	0	10,710
	Total Materials & Supplies	12,479	79,306	23,872	115,657
CONTRACTUAL EXPENSES (CODE IV)					
5610	Utilities	3,101	18,070	5,610	26,781
5620	Postage	216	3,273	1,020	4,510
5630	Printing	1,299	4,709	102	6,109
5640	Advertising	541	0	0	541
5650	Repairs to Structures	0	4,110,000	2,347,000	6,457,000
5660	Rent	42,840	0	10,037	52,877
5670	Insurance	26,132	125,576	47,866	199,574
5680	Dues, Subscriptions & Information Services	2,806	0	609	3,415
5690	Computer Consultant	19,660	0	0	19,660
5691	Accounting Audit & Consulting	29,172	0	0	29,172
5693	Insurance Consultant	12,000	0	0	12,000
5694	Public Relations Consultant	0	0	0	0
5695	Engineering Consultant	0	666,500	480,870	1,147,370
5696	Legal Services and Consultants	0	0	0	0
5697	Consultant/Benefic & Constit	714	0	0	714
5698	Consultant Fees/Access Permit	0	0	0	0

Hudson River-Black River Regulating District Budget		Proposed			
		General Board	Hudson River Area	Black River Area	Total District
		2022-23	2022-23	2022-23	2022-23
5699	Surveying Services	0	15,722	0	15,722
5700	Training & Education	1,040	104	0	1,144
5710	Travel & Meetings	12,240	429	1,530	14,199
5720	Public Relations - Newsletter	0	0	0	0
5725	Public Relations - Webcasting	0	0	0	0
5727	Public Relations - Public Information	0	0	0	0
5740	Debt Payments - Principal	0	14,991	0	14,991
5750	Debt Payments - Interest	0	25,833	0	25,833
5760	Premises Maint, Repairs, Cleaning	0	0	0	0
5770	Contingencies	33,660	134,430	18,360	186,450
5790	Uniforms	1,020	6,120	408	7,548
5800	Gauge Observers - USGS Contract	0	69,015	76,680	145,695
5805	Gauge Observers	0	0	1,248	1,248
5810	Telephone	7,803	12,017	7,664	27,484
5820	OGS Tie Line	0	0	0	0
5830	Equipment Rental	1,082	6,120	593	7,796
5840	Maintenance Service Contracts	1,956	1,040	357	3,353
5870	Data Communications	4,918	7,164	3,611	15,693
5890	Bank Service Charges	0	3,060	0	3,060
5730-0100	Interest on Note Repayment to BRA	0	36,000	0	36,000
	Total Contractual	202,201	5,260,173	3,003,566	8,465,940
TAXES (Code V)					
5900	Property Taxes	0	3,286,129	41,781	3,327,910
	Total Taxes	0	3,286,129	41,781	3,327,910
SUB-TOTAL AREA		2,007,884	9,641,758	3,673,421	15,323,063
GENERAL BOARD ALLOCATION - (0500)		(2,007,884)	1,453,944	553,939	0
TOTAL Regulating District		0	11,095,702	4,227,361	15,323,063
INCOME					
	Water Power		1,490,454	85,684	1,576,139
	Interest		4,896	40,800	45,696
	Permits		525,300	0	525,300
	Miscellaneous		477,571	0	477,571
	Sale of Surplus		7,803	5,202	13,005
	Appr. From Assessment Stabilization		0	0	0
	From Unappropriated Fund Balance		0	0	0
	Bond Proceeds		5,548,500	2,377,000	7,925,500
	Total Non-Assessment Income		8,054,524	2,508,686	10,563,211
	Less Chargeable to the State		674,533	575,467	1,250,000
	Fixed Total Assessment		3,113,850	1,141,728	4,255,578
	Total Income		11,842,907	4,225,881	16,068,788
	Net		747,205	(1,480)	745,726
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Hudson River-Black River Regulating District Budget		Proposed			
		General Board	Hudson River Area	Black River Area	Total District
		2023-24	2023-24	2023-24	2023-24
PERSONNEL SERVICES & EMPLOYEE BENEFITS (CODE I)					
5010	Salaries - Permanent	1,010,507	435,738	248,282	1,694,527
5020	Salaries - Temporary	0	34,084	11,361	45,445
5040	Salaries - Longevity	400	4,800	4,000	9,200
5050	Salaries - Buyback	5,999	8,011	2,367	16,377
5060	Salary Contingency	0	0	0	0
5070	Pension & Retirement	167,789	78,569	43,892	290,250
5080	Health Insurance	507,220	363,402	253,830	1,124,452
5085	Dental Insurance	48,202	28,074	23,577	99,852
5090	Vision Care	8,049	3,314	1,894	13,257
5100	Social Security	63,048	29,923	16,493	109,464
5120	Medicare	14,745	6,998	3,857	25,600
5130	Worker's Compensation	21,744	10,320	5,688	37,751
5140	Salaries - Vacant Positions	0	0	0	0
	Total Personnel Services & Benefits	1,847,703	1,003,233	615,240	3,466,176
CAPITAL EXPENDITURES (CODE II)					
5210	Computer Equipment	2,122	1,433	0	3,555
5215	Office Equipment	531	0	0	531
5220	Vehicles	0	0	0	0
5230	Other Equipment	0	0	4,370	4,370
5260	Capital Improvements	0	20,000	34,000	54,000
	Total Capital Expenditures	2,653	21,433	38,370	62,455
MATERIAL AND SUPPLIES (CODE III)					
5310	Computer Supplies	637	389	0	1,026
5315	Computer Software	3,184	796	0	3,980
5320	Tools	0	2,367	1,561	3,928
5325	Office Supplies	6,010	3,026	1,353	10,388
5330	Other Materials & Supplies	276	8,811	11,424	20,511
5340	Vehicles Gas & Oil	2,070	7,112	5,202	14,384
5345	Vehicles Repairs & Parts	276	20,822	2,714	23,812
5350	Equipment Repairs & Parts	276	26,645	1,066	27,987
5360	Erosion Control	0	10,924	0	10,924
	Total Materials & Supplies	12,728	80,892	23,320	116,940
CONTRACTUAL EXPENSES (CODE IV)					
5610	Utilities	3,163	18,432	5,722	27,317
5620	Postage	221	3,339	1,040	4,600
5630	Printing	1,325	4,803	104	6,232
5640	Advertising	552	0	0	552
5650	Repairs to Structures	0	0	0	0
5660	Rent	43,697	0	10,238	53,934
5670	Insurance	52,913	130,968	25,672	209,553
5680	Dues, Subscriptions & Information Services	2,862	0	622	3,483
5690	Computer Consultant	20,053	0	0	20,053
5691	Accounting Audit & Consulting	29,755	0	0	29,755
5693	Insurance Consultant	0	0	0	0
5694	Public Relations Consultant	0	0	0	0
5695	Engineering Consultant	0	0	0	0
5696	Legal Services and Consultants	0	0	0	0
5697	Consultant/Benefic & Constit	728	0	0	728
5698	Consultant Fees/Access Permit	0	0	0	0

Hudson River-Black River Regulating District Budget		Proposed			
		General Board	Hudson River Area	Black River Area	Total District
		2023-24	2023-24	2023-24	2023-24
5699	Surveying Services	0	15,837	0	15,837
5700	Training & Education	1,061	106	0	1,167
5710	Travel & Meetings	12,485	437	1,561	14,483
5720	Public Relations - Newsletter	0	0	0	0
5725	Public Relations - Webcasting	0	0	0	0
5727	Public Relations - Public Information	0	0	0	0
5740	Debt Payments - Principal	0	125,661	47,540	173,201
5750	Debt Payments - Interest	0	219,126	83,195	302,321
5760	Premises Maint, Repairs, Cleaning	0	0	0	0
5770	Contingencies	34,333	28,929	18,727	81,990
5790	Uniforms	1,040	6,242	416	7,699
5800	Gauge Observers - USGS Contract	0	72,240	80,153	152,393
5805	Gauge Observers	0	0	1,298	1,298
5810	Telephone	7,959	12,257	7,818	28,034
5820	OGS Tie Line	0	0	0	0
5830	Equipment Rental	1,104	6,242	605	7,952
5840	Maintenance Service Contracts	1,995	1,061	364	3,420
5870	Data Communications	5,016	7,307	3,683	16,007
5890	Bank Service Charges	0	3,121	0	3,121
5730-0100	Interest on Note Repayment to BRA	0	36,000	0	36,000
	Total Contractual	220,264	692,109	288,757	1,201,130
TAXES (Code V)					
5900	Property Taxes	0	3,351,851	42,617	3,394,468
	Total Taxes	0	3,351,851	42,617	3,394,468
SUB-TOTAL AREA		2,083,348	5,149,518	1,008,304	8,241,170
GENERAL BOARD ALLOCATION - (0500)		(2,083,348)	1,742,213	341,135	0
TOTAL Regulating District		0	6,891,731	1,349,439	8,241,170
INCOME					
	Water Power		1,535,168	88,255	1,623,423
	Interest		4,994	40,800	45,794
	Permits		535,806	0	535,806
	Miscellaneous		477,571	0	477,571
	Sale of Surplus		7,959	5,306	13,265
	Appr. From Assessment Stabilization		0	0	0
	From Unappropriated Fund Balance		0	0	0
	Bond Proceeds		0	0	0
	Total Non-Assessment Income		2,561,498	134,361	2,695,859
	Less Chargeable to the State		960,446	289,554	1,250,000
	Fixed Total Assessment		3,113,850	1,141,728	4,255,578
	Total Income		6,635,793	1,565,643	8,201,436
	Net		(255,938)	216,204	(39,733)
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Hudson River-Black River Regulating District Budget		Projected			
		General Board	Hudson River Area	Black River Area	Total District
		2024-25	2024-25	2024-25	2024-25
PERSONNEL SERVICES & EMPLOYEE BENEFITS (CODE I)					
5010	Salaries - Permanent	1,030,717	444,453	253,247	1,728,417
5020	Salaries - Temporary	0	34,765	11,588	46,354
5040	Salaries - Longevity	408	4,896	4,080	9,384
5050	Salaries - Buyback	6,119	8,171	2,415	16,705
5060	Salary Contingency	0	0	0	0
5070	Pension & Retirement	171,145	80,141	44,770	296,055
5080	Health Insurance	517,365	370,670	258,907	1,146,941
5085	Dental Insurance	49,166	28,635	24,048	101,849
5090	Vision Care	8,210	3,380	1,932	13,522
5100	Social Security	64,309	30,522	16,822	111,653
5120	Medicare	15,040	7,138	3,934	26,112
5130	Worker's Compensation	22,178	10,526	5,802	38,506
5140	Salaries - Vacant Positions	0	0	0	0
	Total Personnel Services & Benefits	1,884,657	1,023,297	627,545	3,535,499
CAPITAL EXPENDITURES (CODE II)					
5210	Computer Equipment	2,165	1,461	0	3,626
5215	Office Equipment	541	0	0	541
5220	Vehicles	0	0	0	0
5230	Other Equipment	0	0	4,457	4,457
5260	Capital Improvements	0	20,400	34,680	55,080
	Total Capital Expenditures	2,706	21,861	39,137	63,704
MATERIAL AND SUPPLIES (CODE III)					
5310	Computer Supplies	649	397	0	1,047
5315	Computer Software	3,247	812	0	4,059
5320	Tools	0	2,414	1,592	4,006
5325	Office Supplies	6,130	3,086	1,380	10,595
5330	Other Materials & Supplies	282	8,987	11,653	20,922
5340	Vehicles Gas & Oil	2,112	7,254	5,306	14,672
5345	Vehicles Repairs & Parts	282	21,239	2,768	24,288
5350	Equipment Repairs & Parts	282	27,178	1,088	28,547
5360	Erosion Control	0	11,143	0	11,143
	Total Materials & Supplies	12,983	82,510	23,786	119,279
CONTRACTUAL EXPENSES (CODE IV)					
5610	Utilities	3,226	18,800	5,837	27,863
5620	Postage	225	3,406	1,061	4,692
5630	Printing	1,351	4,899	106	6,356
5640	Advertising	563	0	0	563
5650	Repairs to Structures	0	0	0	0
5660	Rent	44,571	0	10,442	55,013
5670	Insurance	53,971	133,587	26,185	213,744
5680	Dues, Subscriptions & Information Services	2,919	0	634	3,553
5690	Computer Consultant	20,454	0	0	20,454
5691	Accounting Audit & Consulting	30,351	0	0	30,351
5693	Insurance Consultant	0	0	0	0
5694	Public Relations Consultant	0	0	0	0
5695	Engineering Consultant	0	0	1,993,000	1,993,000
5696	Legal Services and Consultants	0	0	0	0
5697	Consultant/Benefic & Constit	743	0	0	743
5698	Consultant Fees/Access Permit	0	0	0	0

Hudson River-Black River Regulating District Budget		Projected			
		General Board	Hudson River Area	Black River Area	Total District
		2024-25	2024-25	2024-25	2024-25
5699	Surveying Services	0	16,153	0	16,153
5700	Training & Education	1,082	108	0	1,191
5710	Travel & Meetings	12,734	446	1,592	14,772
5720	Public Relations - Newsletter	0	0	0	0
5725	Public Relations - Webcasting	0	0	0	0
5727	Public Relations - Public Information	0	0	0	0
5740	Debt Payments - Principal	0	128,174	48,491	176,665
5750	Debt Payments - Interest	0	223,508	84,859	308,367
5760	Premises Maint, Repairs, Cleaning	0	0	0	0
5770	Contingencies	35,020	29,508	19,102	83,629
5790	Uniforms	1,061	6,367	424	7,853
5800	Gauge Observers - USGS Contract	0	73,685	81,756	155,440
5805	Gauge Observers	0	0	1,324	1,324
5810	Telephone	8,118	12,502	7,974	28,594
5820	OGS Tie Line	0	0	0	0
5830	Equipment Rental	1,126	6,367	617	8,111
5840	Maintenance Service Contracts	2,035	1,082	371	3,489
5870	Data Communications	5,117	7,454	3,757	16,327
5890	Bank Service Charges	0	3,184	0	3,184
5730-0100	Interest on Note Repayment to BRA	0	36,720	0	36,720
	Total Contractual	224,669	705,951	2,287,532	3,218,152
TAXES (Code V)					
5900	Property Taxes	0	3,418,888	43,469	3,462,358
	Total Taxes	0	3,418,888	43,469	3,462,358
SUB-TOTAL AREA		2,125,015	5,252,508	3,021,470	10,398,993
GENERAL BOARD ALLOCATION - (0500)		(2,125,015)	1,349,007	776,007	0
TOTAL Regulating District		0	6,601,516	3,797,477	10,398,993
INCOME					
	Water Power		1,581,223	90,902	1,672,125
	Interest		5,094	41,616	46,710
	Permits		546,522	0	546,522
	Miscellaneous		477,571	0	477,571
	Sale of Surplus		8,118	5,412	13,530
	Appr. From Assessment Stabilization		0	0	0
	From Unappropriated Fund Balance		0	0	0
	Bond Proceeds		0	1,993,000	1,993,000
	Total Non-Assessment Income		2,618,528	2,130,931	4,749,459
	Less Chargeable to the State		883,427	366,573	1,250,000
	Fixed Total Assessment		3,176,127	1,164,563	4,340,689
	Total Income		6,678,081	3,662,066	10,340,148
	Net		76,566	(135,411)	(58,845)
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2022-24 Triennium Budget Assumptions

Expenses- Operating	Salaries	All Steps and COLA included for all budgeted positions
	Pension	16.5% of payroll, per OSC
	Health, Dental, Vision	Active + Retiree costs with 5.5% growth in each outyear per most recent CMS long-term forecast
	Social Security and Medicare	6.2% and 1.45% of payroll
	All other	2% annual growth from 2020-21 Adjusted or Estimated levels, except Property/Casualty Insurance, (projected 5% decrease) or other items where more precise Estimate available.
Expenses- Capital	Repairs to Structures and Engineering Consultant	Based on Chief Engineer's Engineering and Construction Budget Schedule (dated May 21) and consultation with Executive Director
Expenses- Debt Service	Interest Expense	Interest component of Note Repayment (\$36K) from HRA to BRA an Expense for HRA and Non-Assessment Revenue for BRA
	Debt Payments Principal	Based on debt service schedule provided by Fiscal Advisors & Marketing (\$20K per year per \$1 million borrowed)
	Debt Payments- Interest	Based on debt service schedule provided by Fiscal Advisors & Marketing (\$35K per year per \$1 million borrowed)
Non-Assessment Revenue-HRA	Reservoir Operating Agreement	Annual increases modeled after historical increases
	Permits	No increase in permit fees proposed for 2022-24 triennium
	10F	0% increase
	Interest	2% annual growth from 2020-21 Adjusted levels
	Bond Proceeds	Borrow for Final Design, Engineering - Construction Specs. / Docs./Bid Phase, Construction and Construction Observation expenses.
Assessment Revenue- HRA	NYS	22.18% of Expenses less Non-Assessment Revenue
	Counties	Held at 2% annual growth from 2019-21 levels as per agreement
Non-Assessment Revenue- BRA	Reservoir Operating Agreement	Annual increases modeled after historical increases
	Interest	2% annual growth from 2020-21 Adjusted levels
	Bond Proceeds	Borrow for Final Design, Engineering - Construction Specs. / Docs./Bid Phase, Construction and Construction Observation expenses.
Assessment Revenue- BRA	NYS	\$1.25 million appropriated in recent years less 22.18% of HRA expenses
	Counties	7.18% of Expenses less Non-Assessment Revenue & NYS Share
	Hydros	92.82% of Expenses less Non-Assessment Revenue & NYS Share



Hudson River – Black River Regulating District

Budget Development Schedule Fiscal Years 2021-22, 2022-23, 2023-24

<u>Activities/Deliverables</u>	<u>Participants</u>	<u>Target Date (Month/Year)</u>
Current Services Budget Session	Sr. Staff	December 2020
➤ Assumptions		
➤ Revenue		
○ Pre-Assessment Income		
▪ Water Power Agreements		
▪ Headwater Benefit Fees		
▪ Permit System Fees		
▪ Interest		
▪ Other		
○ Assessments – State, Hydroelectric Providers		
➤ Operating Plan		
○ Staffing, Salary and Wages		
○ Fringe Benefits, including Health Insurance, Pension		
○ Real Property Taxes		
○ Other		
➤ Capital Plan		
○ Engineering and Construction Spending		
○ Financing		
Budget Discussions	CFO, Finance and Sr. Staff	January-March 2021
Produce 1 st Budget Draft	CFO and Executive Director	March 2021
Status Report to Board Finance Committee (Present initial Draft)	CFO	March 2021 Fin. Comm. Mtg.
Produce Final Budget Draft	CFO	April 2021
Review Final Draft Budget	CFO/ED/Finance Committee	May 2021 Fin. Comm. Mtg.
Adopt Triennial Budget	Board	June 2021 Fin. Comm. and Board Meeting